From: McGill, Richard
To: Brown, Don

Cc:Pauley, Daniel; Bilbruck, Shannon O.Subject:FW: JCAR comments on 35-203-24-06574Date:Monday, June 10, 2024 4:37:06 PMAttachments:35-203-24-06574 comments.docx

image001.png

Good afternoon, Mr. Clerk:

Please docket, as a public comment in R22-17, this email message and its attachment of comments from JCAR.

Thank you.

Richard R. McGill, Jr.
Senior Attorney for Research & Writing
Illinois Pollution Control Board
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Chicago, Illinois 60605
(312) 814-6983
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From: Rivas, Tobias <TobiasR@ilga.gov> Sent: Monday, June 10, 2024 3:55 PM

To: McGill, Richard < Richard. McGill@illinois.gov>

Subject: [External] JCAR comments on 35-203-24-06574

Good afternoon,

Please see the attached for a few stylistic recommendations on the mentioned rulemaking.

Additionally, I'm curious to what degree the contents of this rulemaking are determined by the federal Clean Air Act and the underlying NA NSR program. For example, is the definition of "Actual Emissions" at Section 203.1040 of the Proposed given to you federally, or is it something that the Board wrote but that must comply with certain federal guidelines? Have you received significant public comment on this rulemaking so far?

Best,

Toby Rivas
Joint Committee on Administrative Rules
(217) 785-2254
TobiasR@ilga.gov

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JCAR350203-2406574r01 215 SUBPART R: REQUIREMENTS FOR MAJOR STATIONARY SOURCES IN 216 217 ATTAINMENT AND UNCLASSIFIABLE AREAS 218 219 Section 203.2500 **Applicability** 220 203.2510 Criteria 203.2520 221 Requirements 222 203.2530 **Construction Permit** 223 224 AUTHORITY: Implementing Sections 9.1 and 10 and authorized by Sections 27 and 28.5 of the 225 Environmental Protection Act [415 ILCS 5/9.1, 10, 27 and 28.5]. 226 227 SOURCE: Adopted and codified at 7 Ill. Reg. 9344, effective July 22, 1983; codified at 7 Ill. 228 Reg. 13588; amended in R85-20 at 12 III. Reg. 6118, effective March 22, 1988; amended in 229 R91-24 at 16 Ill. Reg. 13551, effective August 24, 1992; amended in R92-21 at 17 Ill. Reg. 6973, 230 effective April 30, 1993; amended in R93-9 at 17 Ill. Reg. 16630, effective September 27, 1993; 231 amended in R93-26 at 18 Ill. Reg. 6335, effective April 15, 1994; amended in R98-10 at 22 Ill. Reg. 5674, effective March 10, 1998; amended in R19-1 at 44 Ill. Reg. 14916, effective 232 233 September 4, 2020; amended in R22-17 at 48 Ill. Reg. , effective 234 235 SUBPART A: GENERAL PROVISIONS 236 237 238 239 240 **Section 203.100 Effective Dates** Subparts I through R of this Part do not apply until the effective date of approval <u>a)</u> Commented [RT1]: Recommend adding the actual date of all of those Subparts by the United States Environmental Protection Agency 241 (USEPA) as a revision to the Illinois State Implementation Plan. 242 243 On the effective date of approval of Subparts I through R of this Part by the b) Commented [RT2]: Add the date 244 USEPA as part of Illinois' State Implementation Plan, the permitting and 245 operation of projects that began actual construction or may begin actual 246 construction before this date must continue to be in compliance with Subparts A 247 through H of this Part. 248 249 (Source: Added at 48 Ill. Reg. _____, effective _____) 250 251 SUBPART I: GENERAL PROVISIONS 252 253 Section 203.1000 Incorporations by Reference 254 255 The following materials are incorporated by reference. These incorporations by reference do not 256 include any later amendments or editions. 257

JCAR350203-2406574r01 258 <u>a)</u> 40 CFR Part 51, Subpart I (2021) 259 260 b) 40 CFR 52.21 (2021) 261 262 40 CFR Part 51, Appendix S (2021) c) 263 264 <u>d</u>) 40 CFR Part 51, Appendix W (2021) 265 266 40 CFR Part 60 (2021) <u>e)</u> 267 268 <u>f</u>) 40 CFR Part 61 (2021) 269 270 **g**) 40 CFR Part 62 (2021) 271 272 <u>h</u>) 40 CFR Part 63 (2021) 273 274 40 CFR Part 81 (2021) <u>i)</u> 275 276 Standard Industrial Classification Manual, 1972, as amended by the 1977 <u>j)</u> Commented [RT3]: Recommend quotes instead of italics, 277 Supplement (U.S. Government Printing Office stock numbers 4101-0066 and because italics could be confused for statutory text 278 003-005-00176-0, respectively). 279 (Source: Added at 48 Ill. Reg. _____, effective _____) 280 281 282 283 284 Section 203.1010 Abbreviations and Acronyms The following abbreviations and acronyms are used in this Part: 285 $\mu g/m^3$ micrograms per cubic meter Illinois Environmental Protection Act <u>Act</u> Illinois Environmental Protection Agency Agency **BACT** Best Available Control Technology Board Illinois Pollution Control Board **CAA** Clean Air Act **CAAPP** Clean Air Act Permit Program **CEMS** Continuous Emissions Monitoring System **CERMS** Continuous Emissions Rate Monitoring System <u>CFR</u> Code of Federal Regulations CO carbon monoxide CO_2 carbon dioxide **CPMS** Continuous Parameter Monitoring System FR Federal Register Interprecursor Trading <u>IPT</u>

1	LAED	I A. Lissalla Essissian D. A.
	LAER	Lowest Achievable Emission Rate
	MW NAME OF	megawatts
	NAAQS	National Ambient Air Quality Standards
	NAICS	North American Industry Classification System
	$\underline{\text{NO}_2}$	nitrogen dioxide
	$\underline{NO_X}$	<u>nitrogen oxides</u>
	<u>NSPS</u>	New Source Performance Standards
	<u>NSR</u>	New Source Review
	<u>NA NSR</u>	Nonattainment New Source Review
	<u>O</u> 2	<u>oxygen</u>
	\underline{PAL}	Plantwide Applicability Limitation
	<u>PEMS</u>	Predictive Emissions Monitoring System
	$PM_{2.5}$	Particulate Matter equal to or less than 2.5 microns in
		diameter (Fine Particulate Matter)
	$\underline{\mathrm{PM}}_{10}$	Particulate Matter equal to or less than 10 microns in diameter
	PSD	Prevention of Significant Deterioration
	RACT	Reasonably Available Control Technology
	<u>SIC</u>	Standard Industrial Classification
	SIP	State Implementation Plan
	\underline{SO}_2	sulfur dioxide
	tpy	tons per year
	<u>US</u>	United States
	<u>U.S.C.</u>	United States Code
	USEPA	United States Environmental Protection Agency
	$\underline{\text{VOM}}$	Volatile Organic Material
286		
287	(Source: Added at 48 Ill. I	Reg, effective)
288		
289	Section 203.1020 Severability	
290		
291		application of that provision to any person or circumstance, is
292		Part, or the application of the provision to persons or
293		to which it is held invalid, must not be affected by that
294	holding.	
295		
296	(Source: Added at 48 Ill. I	Reg, effective)
297		
298	Section 203.1030 Definitions	
299		
300		Part, terms used in this Part have the same meaning as the
301	terms used in 35 Ill. Adm. Code Pa	art 211.
302		
303	(Source: Added at 48 Ill. I	Reg, effective)

Section 203.1040 Actual Emissions

- a) "Actual Emissions" means the actual rate of emissions of a regulated NSR pollutant from an emissions unit as determined in compliance with subsections (b) through (c), except that this definition does not apply for calculating whether a significant emissions increase has occurred, or for establishing a PAL under Subpart Q. Instead, Section 203.1070 and Section 203.1320 will apply for those purposes.
- b) In general, actual emissions as of a particular date must equal the average rate, in tons per year, at which the unit actually emitted the pollutant during a consecutive 24-month period which precedes the particular date and which is representative of normal source operation. The Agency must allow the use of a different time period upon a demonstration by the applicant to the Agency that the time period is more representative of normal source operation. The demonstration may include, operating records or other documentation of events or circumstances indicating that the preceding 24-month period is not representative of normal source operations. Actual emissions must be calculated using the unit's actual operating hours, production rates, and types of materials processed, stored or combusted during the selected time period.
- For any emissions unit which has not begun normal operations on the particular date, actual emissions must equal the potential to emit of the unit on that date.

(Source: Added at 48 Ill. Reg. _____, effective _____

Section 203.1050 Allowable Emissions

"Allowable emissions" means the emissions rate of a stationary source calculated using the maximum rated capacity of the source (unless the source is subject to federally enforceable limits which restrict the operating rate, or hours of operation, or both) and the most stringent of the following:

- a) The applicable standards in 40 CFR Parts 60, 61, 62 and 63, incorporated by reference in Section 203.1000;
- b) The applicable SIP emissions limitation, including those with a future compliance date; or
- c) The emissions rate specified as a federally enforceable permit condition including those with a future compliance date.

				JCAR350203-2406574r01
((Source: Ad	lded at 48 Ill. Reg	, effective)
Section	203.1060 A	Available Growth Ma	argin_	
				of any emission allowance for new
				he attainment demonstration
				(42 U.S.C. 7502(c)(4)) for a
				nt area) to which economic
<u>develop:</u> 7503(a)(i be targeted, in compi	liance with Section	173(a)(1)(B) of the CAA (42 U.S.C.
/303(a)	(<u>1)(D)).</u>			
(Source: Ad	lded at 48 Ill. Reg	effective)
,	Source. The		, 611661176	
Section	203.1070 I	Baseline Actual Emis	ssions	
"Baselir	ne actual em	issions" means the rat	te of emissions, in t	ons per year, of a regulated NSR
pollutan	t determine	d according to subsect	tions (a) through (d	<u>).</u>
<u>8</u>	<u>For a </u>	iny existing electric ut	tility steam generati	ng unit, baseline actual emissions
				nich the unit actually emitted the
				riod selected by the owner or
				preceding when the owner or
				ect. The Agency must allow the use
		-	<u>ipon a determinatio</u>	n that it is more representative of
	norm	nal source operation.		
	1)	The average rate m	ust include fugitive	emissions to the extent
	<u>1)</u>			with startups, shutdowns, and
		malfunctions.	missions associated	with startups, shatdowns, and
		marrane trons.		
	2)	The average rate m	ust be adjusted dov	vnward to exclude any non-
				ile the source was operating above
				y enforceable during the
		consecutive 24-mo	nth period.	_
	<u>3)</u>			project involves multiple emissions
		•		period must be used to determine
				missions units being changed. A
			ve 24-month period	can be used for each regulated NSR
		<u>pollutant.</u>		
	4)	The exercise	wat not be been	any consequitive 24 manufacture 1
	<u>4)</u>			any consecutive 24-month period
		for which there is i	naucquate informat	ion for determining annual

emissions, in tons per year, and for adjusting this amount if required by subsection (a)(2).

b) For an existing emissions unit (other than an electric utility steam generating unit), baseline actual emissions means the average rate, in tons per year, at which the emissions unit actually emitted the pollutant during any consecutive 24-month period selected by the owner or operator within the 10-year period immediately preceding either the date the owner or operator begins actual construction of the project, or the date a complete permit application is received by the Agency for a permit required by the SIP, whichever is earlier, except that the 10-year period must not include any period earlier than November 15, 1990.

- 1) The average rate must include fugitive emissions to the extent quantifiable, and emissions associated with startups, shutdowns, and malfunctions.
- The average rate must be adjusted downward to exclude any noncompliant emissions that occurred while the source was operating above an emission limitation that was legally enforceable during the consecutive 24-month period.
- 3) The average rate must be adjusted downward to exclude any emissions that would have exceeded an emission limitation with which the major stationary source must currently comply, had such major stationary source been required to comply with such limitations during the consecutive 24-month period. "Currently" in the context of a contemporaneous emissions change refers to limitations on emissions and source operation that existed just prior to the date of the contemporaneous change. However, if an emission limitation is part of a Maximum Achievable Control Technology standard that the USEPA proposed or promulgated under 40 CFR Part 63, the baseline actual emissions need only be adjusted if the Agency has taken credit for such emissions reductions in an attainment demonstration or maintenance plan consistent with the requirements of Section 203.1810(g)(2).
- 4) For a regulated NSR pollutant, when a project involves multiple emissions units, only one consecutive 24-month period must be used to determine the baseline actual emissions for all the emissions units being changed. A different consecutive 24-month period can be used for each regulated NSR pollutant.
- 5) The average rate must not be based on any consecutive 24-month period for which there is inadequate information for determining annual

Commented [RT4]: If a proposal is not final, it typically is not effective and should not be enforced. Can you explain the intent here?

emissions, in tons per year, and for adjusting this amount if required by subsections (b)(2) and (b)(3).

- c) For a new emissions unit, the baseline actual emissions for determining the emissions increase that will result from the initial construction and operation of the unit must be equal to zero; and thereafter must be equal to the unit's potential to emit.
- d) For a PAL for a stationary source, the baseline actual emissions must be calculated for existing electric utility steam generating units according to the procedures contained in subsection (a), for other existing emissions units according to the procedures contained in subsection (b), and for a new emissions unit according to the procedures contained in subsection (c).

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1080 Begin Actual Construction

"Begin actual construction" means in general, initiation of physical on-site construction activities on an emissions unit that are of a permanent nature. These activities include, installation of building supports and foundations, laying of underground pipework, and construction of permanent storage structures. For a change in method of operations, this term refers to those on-site activities other than preparatory activities which mark the initiation of the change.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1090 Building, Structure, Facility, or Installation

- a) "Building, structure, facility, or installation" mean all of the pollutant-emitting activities which belong to the same industrial grouping, are located on one or more contiguous or adjacent properties, and are under the control of the same person (or persons under common control). Pollutant-emitting activities must be considered as part of the same industrial grouping if they belong to the same "Major Group" (i.e., have the same first two-digit code) as described in the Standard Industrial Classification Manual (incorporated by reference in Section 203.1000).
- b) Despite the provisions of subsection (a), building, structure, facility, or installation means, for onshore activities under Standard Industrial Classification (SIC) Major Group 13: Oil and Gas Extraction, incorporated by reference in Section 203.1040, all of the pollutant-emitting activities included in Major Group 13 that are located on one or more contiguous or adjacent properties, and are under the control of the same person (or persons under common control).

lanc		The state of the s
476		Pollutant emitting activities must be considered adjacent if they are located on the
477		same surface site; or if they are located on surface sites that are located within \(\frac{1}{4} \)
478		mile of one another (measured from the center of the equipment on the surface
479		site) and they share equipment. Shared equipment includes produced fluids
480		storage tanks, phase separators, natural gas dehydrators or emissions control
481		devices. Surface site, as used in this subsection, has the same meaning as in 40
482		<u>CFR 63.761.</u>
483	(0	A 11 1 (40 H1 D
484 485	(Sour	rce: Added at 48 Ill. Reg, effective
	G4 202	1100 C
486 487	Section 203.	1100 Commence
	"C	"1:-1
488 489		" as applied to construction of a major stationary source or major modification,
490	either has:	ne owner or operator has all necessary preconstruction approvals or permits and
491	ettner nas:	
492	2)	Pagus or agus ad to bagin a continuous program of actual on site construction of
493	<u>a)</u>	Begun, or caused to begin, a continuous program of actual on-site construction of the source, to be completed within a reasonable time; or
494		the source, to be completed within a reasonable time, or
495	b)	Entered into binding agreements or contractual obligations, which cannot be
496	<u>0)</u>	cancelled or modified without substantial loss to the owner or operator, to
497		undertake a program of actual construction of the source to be completed within a
498		reasonable time.
499		icasonaore time.
500	(Sour	rce: Added at 48 Ill. Reg, effective)
501	(Sour	ce. Added at 10 III. Reg
502	Section 203.	1110 Complete
503	Section 200:	1110 Complete
504	"Complete" 1	means, in reference to an application for a permit, that the application contains all of
505		on necessary for processing the application.
506	the informati	on necessary for processing the approacher.
507	(Sour	rce: Added at 48 Ill. Reg, effective)
508	(2011	, since in the initial section of the section of th
509	Section 203.	1120 Construction
510		
511	"Construction	n" means any physical change or change in the method of operation (including
512		erection, installation, demolition, or modification of an emissions unit) that would
513		ange in emissions.
514		
515	(Sour	rce: Added at 48 Ill. Reg, effective)
516		
517	Section 203.	1130 Dispersion Technique
518		

- a) "Dispersion technique" means any technique which attempts to affect the concentration of a pollutant in the ambient air by:
 - Using that portion of a stack which exceeds good engineering practice stack height;
 - 2) Varying the rate of emission of a pollutant according to atmospheric conditions or ambient concentrations of that pollutant; or
 - 3) Increasing final exhaust gas plume rise by manipulating source process parameters, exhaust gas parameters, stack parameters, or combining exhaust gases from several existing stacks into one stack; or other selective handling of exhaust gas streams so as to increase the exhaust gas plume rise.
- <u>b)</u> "Dispersion technique" does not include:

- The reheating of a gas stream, following use of a pollution control system, for returning the gas to the temperature at which it was originally discharged from the stationary source generating the gas stream;
- 2) The merging of exhaust gas streams when:
 - A) The source owner or operator demonstrates that the stationary source was originally designed and constructed with the merged gas streams;
 - B) After July 8, 1985 merging is part of a change in operation at the stationary source that includes the installation of pollution controls and is accompanied by a net reduction in the allowable emissions of a pollutant. This exclusion from the definition of dispersion techniques must apply only to the emission limitation for the pollutant affected by such change in operation; or
 - C) Before July 8, 1985, merging was part of a change in operation at the stationary source that included the installation of emissions control equipment or was carried out for sound economic or engineering reasons. When there was an increase in the emission limitation or, in the event that no emission limitation was in existence prior to the merging, an increase in the quantity of pollutants actually emitted prior to the merging, the Agency must presume that merging was significantly motivated by an intent to gain emissions credit for greater dispersion. Absent a

demonstration by the source owner or operator that merging was not significantly motivated by that intent, the Agency must deny credit for the effects of the merging in calculating the allowable emissions for the source;

- Smoke management in agricultural or silvicultural prescribed burning programs;
- <u>4)</u> Episodic restrictions on residential wood burning and open burning; or
- 5) Techniques under subsection (a)(3) which increase final exhaust gas plume rise where the resulting allowable emissions of SO₂ from the stationary source do not exceed 5,000 tpy.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1140 Electric Utility Steam Generating Unit

"Electric utility steam generating unit" means any steam electric generating unit that is constructed for the purpose of supplying more than one-third of its potential electric output capacity and more than 25 MW electrical output to any utility power distribution system for sale. Any steam supplied to a steam distribution system for the purpose of providing steam to a steam-electric generator that would produce electrical energy for sale is also considered in determining the electrical energy output capacity of the affected facility.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1150 Emission Offset

"Emission offset" means a creditable emissions reduction used to compensate for the increase in emissions resulting from a new major stationary source or a major modification in compliance with Section 203.1810.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1160 Emissions Unit

"Emissions unit" means any part of a stationary source that emits or would have the potential to emit any regulated NSR pollutant and includes an electric utility steam generating unit as defined in Section 203.1140. For purposes of this Part, there are two types of emissions units:

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- A new emissions unit is any emissions unit that is (or will be) newly constructed and that has existed for less than 2 years from the date the emissions unit first operated.
- b) An existing emissions unit is any emissions unit that does not meet the requirements of subsection (a). A replacement unit, as defined in Section 203.1350, is an existing emissions unit.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1170 Excessive Concentration

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"Excessive concentration" for determining good engineering practice stack height under Section 203.1200(a)(3) means:

- For sources seeking credit for stack height exceeding that established under <u>a)</u> Section 203.1200(a)(2), a maximum ground-level concentration due to emissions from a stack due in whole or part to downwash, wakes, and eddy effects produced by nearby structures or nearby terrain features which individually is at least 40 percent in excess of the maximum concentration experienced in the absence of the downwash, wakes, or eddy effects and which contributes to a total concentration due to emissions from all sources that is greater than an ambient air quality standard. For sources subject to this Part, an excessive concentration alternatively means a maximum ground-level concentration due to emissions from a stack due in whole or part to downwash, wakes, or eddy effects produced by nearby structures or nearby terrain features which individually is at least 40 percent in excess of the maximum concentration experienced in the absence of such downwash, wakes, or eddy effects and greater than an ambient air increment under 35 Ill. Adm. Code Part 204.900. The allowable emission rate to be used in making demonstrations of excessive concentration must be prescribed by the NSPS that is applicable to the source category unless the owner or operator demonstrates that this emission rate is infeasible. Where demonstrations are approved by the Agency, an alternative emission rate must be established in consultation with the source owner or operator.
- b) For sources seeking credit for increases in existing stack heights up to the heights established under Section 203.1200(a)(2), either (i) a maximum ground-level concentration due in whole or part to downwash, wakes or eddy effects as provided in subsection (a), except that the emission rate specified by the SIP (or, in the absence of such a limit, the actual emission rate) must be used, or (ii) the actual presence of a local nuisance caused by the existing stack, as determined by the Agency; and

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c) For sources seeking credit for a stack height determined under Section 203.1200(a)(2) where the Agency requires the use of a field study or fluid model to verify good engineering practice stack height, for sources seeking stack height credit based on the aerodynamic influence of cooling towers, and for sources seeking stack height credit based on the aerodynamic influence of structures not adequately represented by the equations in Section 203.1200(a)(2), a maximum ground-level concentration due in whole or part to downwash, wakes or eddy effects that is at least 40 percent in excess of the maximum concentration experienced in the absence of such downwash, wakes, or eddy effects.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1180 Federally Enforceable

"Federally enforceable" means all limitations and conditions which are enforceable by the USEPA, including those requirements developed under 40 CFR Parts 60, 61, 62 and 63 (incorporated by reference in Section 203.1000), requirements within the SIP, any permit requirements established under 40 CFR 52.21 (incorporated by reference in Section 203.1000) or this Part or under regulations approved under 40 CFR Part 51, Subpart I (incorporated by reference in Section 203.1000), including operating permits issued under an USEPA-approved program that is incorporated into the SIP and expressly requires compliance with any permit issued under the program.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1190 Fugitive Emissions

"Fugitive emissions" means those emissions which could not reasonably pass through a stack, chimney, vent or other functionally equivalent opening.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1200 Good Engineering Practice

- a) "Good engineering practice," for stack height, means the greater of:
 - 65 meters, measured from the ground-level elevation at the base of the stack;
 - 2) The following:

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A) For a stack in existence on January 12, 1979, and for which the owner or operator had obtained all necessary preconstruction approvals or permits required under 40 CFR Part 52:

 $H_g = 2.5H$,

provided the owner or operator produces evidence that this equation was actually relied on in establishing an emission limitation;

B) For all other stacks:

 $H_g = H + 1.5L$

where:

- $\underline{H}_g \equiv good engineering practice stack height, measured from the ground-level elevation at the base of the stack:$
- <u>H</u> = <u>height of nearby structure(s) measured from the</u> ground-level elevation at the base of the stack;
- L = lesser dimension, height or projected width, of nearby structure(s) provided that the USEPA or the Agency may require the use of a field study or fluid model to verify good engineering practice stack height for the source; or
- 3) The height demonstrated by a fluid model or a field study approved by the USEPA or the Agency, which ensures that the emissions from a stack do not result in excessive concentrations of any air pollutant as a result of atmospheric downwash, wakes, or eddy effects created by the source itself, nearby structures or nearby terrain features.
- b) For this definition, "stack" means any point in a source designed to emit solids, liquids, or gases into the air, including a pipe or duct but not including flares.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1210 Lowest Achievable Emission Rate

"Lowest Achievable Emission Rate" or "LAER" means, for any source, the more stringent rate of emissions based on the following:

- a) The most stringent emissions limitation which is contained in the implementation plan of any State for the class or category of stationary source, unless the owner or operator of the proposed stationary source demonstrates that the limitations are not achievable; or
- b) The most stringent emissions limitation which is achieved in practice by the class or category of stationary sources. This limitation, when applied to a modification, means the lowest achievable emissions rate for the new or modified emissions units within the stationary source. The application of this limitation must not permit a proposed new or modified stationary source to emit any pollutant in excess of the amount allowable under an applicable new source performance standard adopted by the USEPA under Section 111 of the CAA and made applicable in Illinois under Section 9.1 of the Act.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1220 Major Modification

- a) Except as stated in subsections (d) through (f) below, "major modification" means any physical change, or change in the method of operation of a major stationary source that would result in: a significant emissions increase (as defined in Section 203.1380) of a regulated NSR pollutant (as defined in Section 203.1340); and a significant net emissions increase (as defined in Section 203.1370) of that regulated NSR pollutant for which the source is a major stationary source.
- b) Any significant emissions increase (as defined in Section 203.1380) from any emissions units or net emissions increase (as defined in Section 203.1260) at a major stationary source that is significant for VOM or NO_X must be considered significant for ozone.
- <u>c)</u> <u>A physical change or change in the method of operation must not include:</u>
 - 1) Routine maintenance, repair and replacement;
 - 2) Use of an alternative fuel or raw material by reason of:
 - A) An order under Section 2(a) and (b) of the Energy Supply and Environmental Coordination Act of 1974 (15 U.S.C. 791) (or any superseding legislation); or
 - B) A natural gas curtailment plan under the Federal Power Act (16 U.S.C. 791);

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- 3) Use of an alternative fuel by reason of an order or rule under Section 125 of the CAA (42 U.S.C. 7425);
- 4) Use of an alternative fuel at a steam generating unit to the extent that the fuel is generated from municipal solid waste;
- 5) Use of an alternative fuel or raw material by a stationary source which:
 - A) The source was capable of accommodating before December 21, 1976, unless the change would be prohibited under any federally enforceable permit condition which was established after December 21, 1976, under 40 CFR 52.21, 35 Ill. Adm. Code Part 204, this Part, or 35 Ill. Adm. Code 201.142 or 201.143; or
 - B) The source is approved to use under any permit issued under 40 CFR 52.21, this Part, Part 204, or 35 Ill. Adm. Code 201.142 or 201.143;
- 6) An increase in the hours of operation or in the production rate, unless the change is prohibited under any enforceable permit condition which was established after December 21, 1976 under 40 CFR 52.21, 35 Ill. Adm. Code Part 204, this Part, or 35 Ill. Adm. Code 201.142 or 201.143; or
- 7) Any change in ownership at a stationary source.
- d) For any major stationary source of VOM or NO_X located in an area classified as serious or severe nonattainment for ozone (other than a source which emits or has the potential to emit 100 tons or more of VOM or NO_X per year), if any change at that source results in a significant increase in emissions of VOM or NO_X, respectively, from any discrete operation, unit, or other pollutant emitting activity at the source, the increase must be considered a major modification for purposes of this Part, except the increase must not be considered a major modification if the owner or operator of the source elects to offset the increase by a greater reduction in emissions of VOM or NO_X, respectively, from other operations, units, or activities within the source at an internal offset ratio of at least 1.3 to 1.
- e) In areas classified as extreme nonattainment for ozone, beginning on the date that an area is classified by the USEPA as an extreme nonattainment area for ozone, any physical change in or change in the method of operation of a major stationary source which results in any increase in emissions of VOM or NO_X from a discrete operation, unit, or other pollutant emitting activity must be considered a major modification.

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806 807 808 809		<u>f)</u>	major PAL fo	stationa or that p	n does not apply to a particular regulated NSR pollutant when the particular regulated NSR pollutant when the provided successive su
810 811		(Source	e: Add	ed at 48	BIll. Reg, effective)
812	Sectio	n 203.1	230 M	ajor St	ationary Source
813			TEL C	11	ata a series and a
814 815		<u>a)</u>	<u>1 ne 10</u>	<u>Howing</u>	constitute a major stationary source:
816			1)	For an	area designated as nonattainment for ozone, a major stationary
817					for ozone is a stationary source which emits or has the potential to
818				emit V	OM in an amount equal to or greater than the following:
819				4.5	100
820 821				<u>A)</u>	100 tpy in an area classified as marginal or moderate
822					nonattainment for ozone;
823				B)	50 tpy in an area classified as serious nonattainment for ozone;
824				<u>=</u>)	to the second of
825				<u>C)</u>	25 tpy in an area classified as severe nonattainment for ozone; and
826					
827 828				<u>D)</u>	10 tpy in an area classified as extreme nonattainment for ozone.
829			<u>2)</u>	For an	area designated as nonattainment for ozone, a major stationary
830			<u>4)</u>		for ozone is a stationary source which emits or has the potential to
831					IO _X in an amount equal to or greater than the following, unless the
832					A has made a finding under Sections 110 and 182(f) of the CAA (42
833					. 7410, 7511a(f)) that controlling of emissions of NO _X from such
834				source	must not be required:
835				A N	1004
836 837				<u>A)</u>	100 tpy in an area classified as marginal or moderate nonattainment for ozone;
838					nonattaniment for ozone,
839				B)	50 tpy in an area classified as serious nonattainment for ozone;
840					
841				<u>C</u>)	25 tpy in an area classified as severe nonattainment for ozone; and
842				D)	101
843 844				<u>D)</u>	10 tpy in an area classified as extreme nonattainment for ozone.
844 845			3)	For an	area designated nonattainment for PM ₁₀ , a major stationary source
846			2)		atea designated nonattainment for 1 M ₁₀ , a major stationary source which emits or has the potential to emit:
847				15 4 500	potential to the potential to the

- <u>A)</u> 100 tpy or more of PM₁₀ in an area classified as moderate nonattainment for PM₁₀; and
- B) 70 tpy or more of PM_{10} in an area classified as serious nonattainment for PM_{10} .
- 4) For an area designated nonattainment for PM_{2.5}, a major stationary source is a stationary source which emits or has the potential to emit:
 - <u>A)</u> 100 tpy or more of direct PM_{2.5} emissions in an area classified as moderate nonattainment for PM_{2.5};
 - B) 100 tpy or more of any individual precursor for PM_{2.5} (as required in Section 203.1340) in an area classified as moderate nonattainment for PM_{2.5};
 - C) 70 tpy or more of direct PM_{2.5} emissions in an area classified as serious nonattainment for PM_{2.5}; and
 - D) 70 tpy or more of any individual precursor for PM_{2.5} (as required in Section 203.1340), in an area classified as serious nonattainment for PM_{2.5}.
- 5) For an area designated nonattainment for CO, a major stationary source is a stationary source which emits or has the potential to emit:
 - A) 100 tpy or more in an area classified as moderate nonattainment for CO, except as provided in subsection (a)(5)(B);
 - B) 50 tpy or more in an area classified as serious nonattainment for CO where stationary sources significantly contribute to ambient CO levels, as determined under rules issued by the USEPA, under the CAA.
- 6) For an area designated as nonattainment for NO₂, a major stationary source is a stationary source which emits or has the potential to emit 100 tpy or more of NO_X.
- 7) For an area designated nonattainment for a pollutant other than those pollutants addressed in subsections (a)(1) through (a)(6) above, a major stationary source is a stationary source which emits or has the potential to emit 100 tpy or more of the pollutant.

- 8) For stationary sources locating outside designated nonattainment areas for purposes of Subpart R, a major stationary source is a stationary source which emits or has the potential to emit 100 tpy or more of a regulated NSR pollutant.
- b) Any physical change that occurs at a stationary source which does not qualify under subsection (a) as a major stationary source will be considered a major stationary source, if the change would constitute a major stationary source by itself.
- c) The fugitive emissions of a stationary source must not be included in determining for any purposes of this Section whether it is a major stationary source, unless the source belongs to one of the following categories of stationary sources:
 - 1) Coal cleaning plants (with thermal dryers);
 - 2) Kraft pulp mills;

- 3) Portland cement plants;
- 4) Primary zinc smelters;
- 5) Iron and steel mills;
- 6) Primary aluminum ore reduction plants;
- 7) Primary copper smelters;
- 8) Municipal incinerators capable of charging more than 50 tons of refuse per day;
- 9) Hydrofluoric, sulfuric, or nitric acid plants;
- 10) Petroleum refineries;
- 11) Lime plants;
- 12) Phosphate rock processing plants;
- 13) Coke oven batteries;
- 14) Sulfur recovery plants;

Carbon black plants (furnace process); Primary lead smelters; Fuel conversion plants; Sintering plants; Secondary metal production plants; Chemical process plants—The term "chemical processing plant" must not include ethanol production facilities that produce ethanol by natural	
Fuel conversion plants; Sintering plants; Secondary metal production plants; Chemical process plants—The term "chemical processing plant" must not	
Sintering plants; Secondary metal production plants; Chemical process plants—The term "chemical processing plant" must not	
Sintering plants; Secondary metal production plants; Chemical process plants—The term "chemical processing plant" must not	
Secondary metal production plants; Chemical process plants—The term "chemical processing plant" must not	
Chemical process plants—The term "chemical processing plant" must not	
Chemical process plants—The term "chemical processing plant" must not include ethanol production facilities that produce ethanol by natural	
fermentation included in NAICS codes 325193 or 312140;	Commented [RT12]: this should be a standard dash
Fossil-fuel boilers (or combination thereof) totaling more than 250 million Btu per hour heat input;	
Petroleum storage and transfer units with a total storage capacity exceeding 300,000 barrels;	
Taconite ore processing plants;	
) Glass fiber processing plants;	
Charcoal production plants:	
Any other stationary source categories which, as of August 7, 1980, is being regulated by a standard promulgated under Section 111 or 112 of the CAA (42 U.S.C. 7411, 7412), but only with respect to those air pollutants that have been regulated for that category.	
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r applying the formulae provided in Section 203.1200(a)(2)(A) and (a)(2)(B) cans that distance up to five times the lesser of the height or the width	
2 3	Btu per hour heat input; Petroleum storage and transfer units with a total storage capacity exceeding 300,000 barrels; Taconite ore processing plants; Glass fiber processing plants; Charcoal production plants; Fossil fuel-fired steam electric plants of more than 250 million Btu per hour heat input; and Any other stationary source categories which, as of August 7, 1980, is being regulated by a standard promulgated under Section 111 or 112 of the CAA (42 U.S.C. 7411, 7412), but only with respect to those air pollutants

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b) For conducting demonstrations under Section 203.1200(a)(3) means not greater than 0.8 km (½ mile), except that the portion of a terrain feature may be considered to be nearby which falls within a distance of up to 10 times the maximum height of the feature, not to exceed 2 miles if such feature achieves a height 0.8 km from the stack that is at least 40 percent of the good engineering practice stack height determined by the formula provided in Section 203.1200(a)(2)(B) or 26 meters, whichever is greater, as measured from the ground-level elevation at the base of the stack. The height of the structure or terrain feature is measured from the ground-level elevation at the base of the stack.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1250 Necessary Preconstruction Approvals or Permits

"Necessary preconstruction approvals or permits" mean those permits or approvals required under federal air quality control laws and regulations and those air quality control laws and regulations which are part of the applicable SIP.

(Source: Added at 48 Ill. Reg. , effective)

Section 203.1260 Net Emissions Increase

- a) "Net emissions increase" means, for any regulated NSR pollutant emitted by a major stationary source, the amount by which the sum of the following exceeds zero:
 - 1) The increase in emissions from a particular physical change or change in the method of operation at a stationary source as calculated under Section 203.1410(c); and
 - 2) Any other increases and decreases in actual emissions at the major stationary source that are contemporaneous with the particular change and are otherwise creditable. Baseline actual emissions for calculating increases and decreases under this Section must be determined as provided in Section 203.1070, except that Section 203.1070(a)(3) and Section 203.1070(b)(4) must not apply.
- b) The following steps determine whether the increase or decrease in emissions is available.

- 1) Except for increases or decreases in VOM and NO_X emissions in serious and severe ozone nonattainment areas which are addressed in Section 203.1370(c), an increase or decrease in actual emissions is contemporaneous only if it occurs between the date that an increase from a particular change occurs and the date five years before a timely and complete application is submitted for the particular change. It must also occur after either April 24, 1979, or the date the area is designated by the USEPA as a nonattainment area for the pollutant, whichever is more recent.
- 2) An increase or decrease in actual emissions is creditable:

- A) Only if there is not in effect for the source at the time the particular change occurs, a permit issued under this Part which relied on the same increase or decrease in actual emissions; and
- B) Only to the extent the new and old levels differ.
- 3) A decrease in actual emissions is creditable to the extent that:
 - A) It is enforceable as a practical matter at and after the time that actual construction on the particular change begins;
 - B) It has approximately the same qualitative significance for public health and welfare as that attributed to the increase from the particular change;
 - C) The old level of actual emissions or the old level of allowable emissions, whichever is lower, exceeds the new level of actual emissions; and
 - D) The Agency has not relied on it in issuing any permit under 35 Ill.

 Adm. Code 201.142 or 201.143 or this Part or 35 Ill. Adm. Code

 Part 204 or 40 CFR 52.21 and has not relied on it for

 demonstrating attainment or reasonable further progress.
- 4) An increase that results from a physical change at a source occurs when the emissions unit on which construction occurred becomes operational and begins to emit a particular pollutant. Any emission unit that replaces an existing emissions unit that requires shakedown becomes operational only after a shakedown period, not to exceed 180 days.

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JCAR350203-2406574r01 1061 Section 203.1040(b) must not apply for determining creditable increases <u>5)</u> 1062 and decreases after a change. 1063 (Source: Added at 48 Ill. Reg. , effective) 1064 1065 1066 Section 203.1270 Nonattainment Area 1067 1068 An area designated by the USEPA as nonattainment for a given pollutant under Section 107 of 1069 the CAA (42 U.S.C. 7407) in Subpart C of 40 CFR Part 81. 1070 (Source: Added at 48 Ill. Reg. _____, effective _____) 1071 1072 1073 Section 203.1280 Nonattainment New Source Review (NA NSR) Permit 1074 1075 "Nonattainment New Source Review permit" or "NA NSR permit" means a permit or a portion 1076 of a permit for a new major source or major modification that is issued by the Agency under the 1077 construction permit program required by Section 9.1(c) of the Act that has been approved by 1078 USEPA and incorporated into the Illinois SIP to implement the requirements of Section 173 of 1079 the CAA and 40 CFR 51.165. [415 ILCS 5/3.298] 1080 1081 (Source: Added at 48 Ill. Reg. , effective) 1082 1083 Section 203.1290 Potential to Emit 1084 1085 "Potential to emit" means the maximum capacity of a stationary source to emit a pollutant under 1086 its physical and operational design. Any physical or operational limitation on the capacity of the 1087 source to emit a pollutant, including air pollution control equipment and restrictions on hours of 1088 operation or on the type or amount of material combusted, stored, or processed, must be treated 1089 as part of its design only if the limitation or the effect it would have on emissions is federally 1090 enforceable or legally and practicably enforceable by a state or local air pollution control agency. 1091 Secondary emissions do not count in determining the potential to emit of a stationary source. 1092 1093 (Source: Added at 48 Ill. Reg. _____, effective _____) 1094 1095 Section 203.1300 Process Unit 1096 1097 "Process unit" means any collection of structures and/or equipment that processes, assembles, 1098 applies, blends, or otherwise uses material inputs to produce or store an intermediate or 1099 completed product. A process unit may contain more than one emissions unit. 1 100 1101 (Source: Added at 48 Ill. Reg. _____, effective _____) 1 102 1103 Section 203.1310 Project

"Project" mestationary so	_	hysical change in, or change in the method of operation of, an existing major	
(Sou	rce: Ad	lded at 48 Ill. Reg, effective)	
Section 203	.1320 I	Projected Actual Emissions	
<u>a)</u>	whice any of regul date, poter woul	jected actual emissions" means the maximum annual rate, in tons per year, at h an existing emissions unit is projected to emit a regulated NSR pollutant in one of the 5 years (12-month period) following the date the unit resumes lar operation after the project, or in any one of the 10 years following that if the project involves increasing the emissions unit's design capacity or its nitial to emit that regulated NSR pollutant and full utilization of the unit dresult in a significant emissions increase or a significant net emissions ease at the major stationary source.	
<u>b)</u>		termining the projected actual emissions under subsection (a) (before mining actual construction), the owner or operator of the major stationary see: Must consider all relevant information, including historical operational data, the company's own representations, the company's expected business	
	<u>2)</u>	activity and the company's highest projections of business activity, the company's filings with the State or Federal regulatory authorities, and compliance plans under Illinois' SIP; and Must include fugitive emissions to the extent quantifiable, and emissions associated with startups, shutdowns, and malfunctions; and	Commented [RT14]: lowercase
	<u>3)</u>	Must exclude, in calculating any increase in emissions that results from the particular project, that portion of the unit's emissions following the project that an existing unit could have accommodated during the consecutive 24-month period used to establish the baseline actual emissions under Section 203.1070 and that are also unrelated to the particular project, including any increased utilization due to product demand growth; or	
	<u>4)</u>	In lieu of using the method set out in subsections (b)(1) through (b)(3), may elect to use the emissions unit's potential to emit, in tons per year, as defined under Section 203.1290.	
(Sou	rce: Ad	lded at 48 Ill. Reg, effective)	

1147 1148 Section 203.1330 Reasonable Further Progress 1149 1150 "Reasonable further progress" means the annual incremental reductions in the emissions of the 1151 pollutant as determined by the USEPA under Part D of Title I of the CAA (42 U.S.C. 7501 et 1152 seq.) and federal regulations adopted under the CAA. 1153 1154 (Source: Added at 48 Ill. Reg. _____, effective _____) 1 155 1156 Section 203.1340 Regulated NSR Pollutant 1157 1158 "Regulated NSR pollutant" means the following: 1159 1160 <u>a)</u> NO_X or VOM; 1161 1162 <u>b)</u> 1163 1164 <u>c)</u> 1165 1 166 1167 1168 1169 1) 1170 ozone in all ozone nonattainment areas. 1171 1172 <u>2)</u> 1173 1174 1175 1176 3) VOM and ammonia are precursors to PM_{2.5} in any PM_{2.5} nonattainment 1177 area. 1178

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- Any pollutant for which a NAAQS has been promulgated; Any pollutant that is identified under this Section as a constituent or precursor of a general pollutant listed under subsection (a) or (b), if the constituent or precursor pollutant may only be regulated under NSR as part of regulation of the general pollutant. Precursors for NSR are the following: Except as provided in Section 203.1450, VOM and NO_X are precursors to SO₂ and NO_X are precursors to PM_{2.5} for a stationary source located in a PM_{2.5} nonattainment area or, for Subpart R, a stationary source which would cause or contribute to a violation of a PM_{2.5} NAAQS.
- <u>d</u>) <u>Direct PM_{2.5} emissions and PM₁₀ emissions must include gaseous emissions from</u> a source or activity that condense to form particulate matter at ambient temperatures. On or after January 1, 2011, such condensable particulate matter must be accounted for in applicability determinations and in establishing emissions limitations for direct PM_{2.5} emissions and PM₁₀ emissions in NA NSR permits. Compliance with emissions limitations for direct PM_{2.5} emissions and PM₁₀ emissions issued prior to this date must not be based on condensable particulate matter unless required by the terms and conditions of the permit. Applicability determinations made prior to this date without accounting for condensable particulate matter must not be considered as a violation of this Part.

(Source: Added at 48 III	. Reg	effective)
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Section 203.1350 Replacement Unit

"Replacement unit" means an emissions unit for which all the criteria listed in subsections (a) through (d) are met. No creditable emissions reductions must be generated from shutting down the existing emissions unit that is replaced.

- a) The emissions unit is a reconstructed unit within the meaning of 40 CFR 60.15(b)(1), or the emissions unit completely takes the place of an existing emissions unit.
- b) The emissions unit is identical to or functionally equivalent to the replaced emissions unit.
- c) The replacement does not alter the basic design parameter or parameters of the process unit. Basic design parameters of a process unit must be determined as follows:
 - 1) Except as provided in subsection (c)(3), for a process unit at a steam electric generating facility, the owner or operator may select as its basic design parameters either maximum hourly heat input and maximum hourly fuel consumption rate or maximum hourly electric output rate and maximum steam flow rate. When establishing fuel consumption specifications in terms of weight or volume, the minimum fuel quality based on British Thermal Units content must be used for determining the basic design parameter or parameters for a coal-fired electric utility steam generating unit.
 - Except as provided in subsection (c)(3), the basic design parameter or parameters for any process unit that is not at a steam electric generating facility are maximum rate of fuel or heat input, maximum rate of material input, or maximum rate of product output. Combustion process units will typically use maximum rate of fuel input. For sources having multiple end products and raw materials, the owner or operator should consider the primary product or primary raw material when selecting a basic design parameter.
 - 3) If the owner or operator believes the basic design parameter or parameters in subsections (c)(1) and (c)(2) is not appropriate for a specific industry or type of process unit, the owner or operator may propose to the Agency an alternative basic design parameter or parameters for the source's process unit or units. If the Agency approves of the use of an alternative basic

design parameter or parameters, the Agency must issue a permit that is legally enforceable that records such basic design parameter or parameters and requires the owner or operator to comply with such parameter or parameters.

- 4) The owner or operator must use credible information, such as results of historic maximum capability tests, design information from the manufacturer, or engineering calculations, in establishing the magnitude of the basic design parameter or parameters specified in subsections (c)(1) and (c)(2).
- 5) If design information is not available for a process unit, then the owner or operator must determine the process unit's basic design parameter or parameters using the maximum value achieved by the process unit in the five-year period immediately preceding the planned activity.
- <u>6)</u> Efficiency of a process unit is not a basic design parameter.
- d) The replaced emissions unit is permanently removed from the major stationary source, permanently disabled, or permanently barred from operation by a permit that is enforceable as a practical matter. If the replaced emissions unit is brought back into operation, it must constitute a new emissions unit.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1360 Secondary Emissions

"Secondary Emissions" means emissions which would occur as a result of the construction or operation of a major stationary source or major modification, but do not come from the major stationary source or major modification itself. Secondary emissions include emissions from any offsite support facility which would not be constructed or increase its emissions except as a result of the construction or operation of the major stationary source or major modification. Secondary emissions do not include any emissions which come directly from a mobile source, like emissions from the tailpipe of a motor vehicle, from a train, or from a vessel. For this Part, secondary emissions must be specific, well defined, quantifiable, and impact the same general area as the major stationary source or major modification which causes the secondary emissions.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1370 Significant

1274	a) "Significant" means, for a net emissions increase or the potential of a source to				
1275			gulated NSR pollutants, a rate of emissions that would		
1276 1277		equal or exceed any of the fo	bllowing rates:		
12//		Regulated NSR Pollutant	Emissions Rate		
		<u>CO</u>	100 tpy of CO, except under subsection (b)		
		<u>NO</u> ₂	$\frac{40 \text{ tpy of NO}_{X}}{100 \text{ tpy of NO}_{X}}$		
		SO ₂	40 tpy of SO ₂		
		<u>PM₁₀</u>	15 tpy of PM ₁₀		
		<u>PM_{2.5}</u>	10 tpy of direct PM _{2.5} emissions; 40 tpy of SO ₂ , 40 tpy of NO _X , 40 tpy of VOM, or 40 tpy of		
			ammonia, to the extent that any such pollutant is		
			defined as a precursor for PM _{2.5} in Section		
			203.1340.		
		Ozone	40 tpy of VOM or NO _X , except under		
			subsections (c) and (d).		
		<u>Lead</u>	0.6 tpy		
1278					
1279	<u>b)</u>		s nonattainment for CO where stationary sources		
1280		significantly contribute to ambient CO levels, as determined under rules issued by			
1281		the USEPA, under the CAA, despite the significant emissions rate for CO in			
1282		subsection (a), significant means, an increase in actual emissions of CO that			
1283		would result from any physical change in, or change in the method of operation			
1284 1285		of, a major stationary source, if the increase equals or exceeds 50 tpy.			
1286	c)	For areas classified as serious or severe nonattainment for ozone, despite the			
1287	<u>C)</u>	significant emissions rate for ozone in subsection (a), an increase in emissions of			
1288		VOM or NO _X must be considered significant if the net emissions increase of such			
1289		air pollutant from a stationary source located within such area exceeds 25 tons			
1290		when aggregated with all other net increases in emissions from the source over			
1291		any period of 5 consecutive calendar years which includes the calendar year in			
1292		which such increase occurred. This provision must become effective beginning			
1293		November 15, 1992, or a later date when an area is classified as a serious or			
1294		severe nonattainment area fo	<u>or ozone.</u>		
1295	40				
1296	<u>d</u>)	For areas classified as extreme nonattainment for ozone, despite the significant			
1297			ubsection (a), any increase in emissions of VOM or		
1298 1299		NO _X from any emissions uni be considered significant.	it at a major stationary source of VOM or NO _X must		
1299		be considered significant.			
1301	<u>e)</u>	For major stationary sources located outside designated nonattainment areas for			
1302	<u>~1</u>	purposes of Subpart R, an increase in emissions of a regulated NSR pollutant			
1002		parposes of Suopart IX, all III	oronso in emissions of a regulated frost politically		

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1303 1304	must be considered significant if it would equal or exceed the rate listed in subsection (a), despite the attainment status in the area.				
1305 1306 1307	(Source: Added at 48 Ill. Reg, effective)				
1308 1309	Section 203.1380 Significant Emissions Increase				
1310 1311	"Significant emissions increase" means, for a regulated NSR pollutant, an increase in emissions that is significant (as defined in Section 203.1370) for that pollutant.				
1312 1313 1314	(Source: Added at 48 Ill. Reg, effective)				
1315 1316 1317	Section 203.1390 Stack in Existence				
1318	"Stack in existence" means that the owner or operator had (1) begun, or caused to begin, a	Commented [RT15]: make a) and format correctly			
1319	continuous program of physical on-site construction of the stack or (2) entered into binding	Commented [RT16]: make b)			
1320 1321 1322 1323	agreements or contractual obligations, which could not be cancelled or modified without				
1321	substantial loss to the owner or operator, to undertake a program of construction of the stack to be completed within a reasonable time.				
1323	be completed within a reasonable time.				
1324	(Source: Added at 48 Ill. Reg, effective)				
1325 1326 1327	Section 203.1400 Stationary Source				
1328 1329	"Stationary source" means any building, structure, facility, or installation which emits or may emit a regulated NSR pollutant. Emissions resulting directly from an internal combustion engine				
1330 1331	for transportation purposes or from a nonroad engine or nonroad vehicle as defined in Section 216 of the CAA (42 U.S.C. 7550) are not a part of a stationary source.				
1331 1332 1333 1334	(Source: Added at 48 Ill. Reg, effective)				
1334 1335 1336	SUBPART J: MAJOR STATIONARY SOURCES IN NONATTAINMENT AREAS				
1337 1338	Section 203.1410 Applicability				
1339 1340 1341 1342 1343 1344	a) The requirements of this Part, other than Subpart R, must apply to the construction of any new major stationary source (as defined in Section 203.1230) or major modification (as defined in Section 203.1220) that is major for the pollutant for which the area is designated nonattainment under Section 107(d)(1)(A)(i) of the CAA (42 U.S.C. 7407(d)(1)(A)(i)), if the stationary source or modification would locate anywhere in the designated nonattainment area.				

Different pollutants, including individual precursors, are not summed to determine applicability of a major stationary source or major modification.

- b) No new major stationary source or major modification to which the requirements of Sections 203.1410, 203.1420, 203.1430, 203.1440, 203.1800, 203.1810, 203.1820, 203.1830, or 203.2000 apply must begin actual construction without a permit that states that the major stationary source or major modification will meet those requirements. The Agency has authority to issue any such permit.
- c) The requirements of this Part will be applied in compliance with subsections (c)(1) through (c)(6).
 - 1) Except as otherwise provided in subsection (e) and in Sections 203.1220(d)-(e), and consistent with the definition of major modification contained in Section 203.1220, a project is a major modification for a regulated NSR pollutant if it causes two types of emissions increases: a significant emissions increase (as defined in Section 203.1380), and a significant net emissions increase (as defined in Section 203.1260 and Section 203.1370). The project is not a major modification if it does not cause a significant emissions increase. If the project causes a significant emissions increase, then the project is a major modification only if it also results in a significant net emissions increase.
 - 2) The procedure for calculating (before beginning actual construction) whether a significant emissions increase (i.e., the first step of the process) will occur depends upon the type or types of emissions units involved in the project, according to subsections (c)(3) through (c)(5). The procedure for calculating (before beginning actual construction) whether a significant net emissions increase will occur at the major stationary source (i.e., the second step of the process) is contained in the definition in Section 203.1260. Regardless of any preconstruction projections, a major modification results if the project causes a significant emissions increase and a significant net emissions increase.
 - 3) Actual-to-projected-actual applicability test for projects that only involve existing emissions units. A significant emissions increase of a regulated NSR pollutant is projected to occur if the sum of the difference between the projected actual emissions (as defined in Section 203.1320) and the baseline actual emissions (as defined in Section 203.1070), for each existing emissions unit, equals or exceeds the significant amount for that pollutant (as defined in Section 203.1370).

- 4) Actual-to-potential test for projects that only involve construction of a new emissions unit or units. A significant emissions increase of a regulated NSR pollutant is projected to occur if the sum of the difference between the potential to emit (as defined in Section 203.1290) from each new emissions unit following completion of the project and the baseline actual emissions (as defined in Section 203.1070) of these units before the project equals or exceeds the significant amount for that pollutant (as defined in Section 203.1370).
- 5) Hybrid test for projects that involve multiple types of emissions units. A significant emissions increase of a regulated NSR pollutant is projected to occur if the sum of the difference for all emissions units, using the method specified in subsections (c)(3) and (c)(4) as applicable with respect to each emissions unit, equals or exceeds the significant amount for that pollutant (as defined in Section 203.1370).
- 6) The "sum of the difference" as used in subsections (c)(3) through (c)(5) must include both increases and decreases in emissions calculated in compliance with those subsections.
- d) Except as otherwise provided in Section 203.1700(f)(2), the provisions of Section 203.1700 apply with respect to any regulated NSR pollutant emitted from projects involving existing emissions units at a major stationary source (other than projects at a source with a PAL) in circumstances in which there is a reasonable possibility, within the meaning of Section 203.1700(f), that a project that is not a part of a major modification may result in a significant emissions increase of such pollutant, and the owner or operator elects to use the method specified in Section 203.1320(b)(1) through (b)(3) for calculating projected actual emissions.
- For any major stationary source with a PAL for a regulated NSR pollutant, the major stationary source must comply with requirements under Section 203.2100 through Section 203.2420.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1420 Effect of Permits

Approval to construct must not relieve any owner or operator of the responsibility to comply fully with applicable provisions of the SIP and any other requirements under local, State, or federal law.

(Source: Added at 48 Ill. Reg. _____, effective _____)

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Section 203	.1430 Relaxation of a Source-Specific Limitation	
At such time	e that a particular source or modification becomes a major stationary source or major	
	a solely by virtue of a relaxation in any enforceable limitation which was established	
	7, 1980, on the capacity of the source or modification otherwise to emit a pollutant,	
	striction on hours of operation, then the requirements of this Part must apply to the	
	odification as though construction had not yet commenced on the source or	
nodification	<u>.</u>	
(Sou	rce: Added at 48 Ill. Reg, effective)	
Section 203	.1440 Prohibitions	
a)	A major stationary source or major modification must not violate any condition	
<u>a)</u>	contained in a construction permit issued for a new major stationary source or	
	major modification which is subject to this Part.	
	major mountement with to buo poet to title I ut u	
b)	In any nonattainment area, no person may begin actual construction of a new	
<u>→</u>	major stationary source or major modification that is major for the regulated NSR	
	pollutant for which the area is designated as nonattainment area under Sections	Commented [RT17]: singular
	107(d)(1)(A)(i) of the CAA (42 U.S.C. 7407(d)(1)(A)(i)), except as in compliance	Commence for a large
	with this Subpart and Subpart N. Revisions to this Part which were adopted to	
	implement the CAA Amendments of 1990 will not apply to any new major	
	stationary source or major modification for which a permit application was	
	submitted by June 30, 1992, for PM ₁₀ ; by May 15, 1992, for SO ₂ ; or by	
	November 15, 1992, for VOM and NO _X emissions for sources located in all	
	ozone nonattainment areas.	
c)	A person must not cause or allow the operation of a new major stationary source	
	or major modification subject to the requirements of Subpart N, except as in	
	compliance with applicable LAER provisions established under Section 203.1800	
	for such source or modification.	
(Sou	rce: Added at 48 Ill. Reg, effective)	
Section 203	.1450 Control of Ozone, PM ₁₀ , and PM _{2.5}	
<u>, </u>		
<u>a)</u>	The provisions of this Part applicable to major stationary sources and major	
	modifications of VOM must apply to NO _X emissions from major stationary	
	sources and major modifications of NO _X in any ozone nonattainment area, except	
	in ozone nonattainment areas where the USEPA has granted a NO _X waiver applying the standards under section [82(f) of the CAA (42 U.S.C. 7511a(f)) and	
	the waiver continues to apply.	Commented [RT18]: capitalize

- b) The provisions of this Part applicable to major stationary sources and major modifications of PM₁₀ must also apply to major stationary sources and major modifications of PM₁₀ precursors, except where the USEPA determines that such sources do not contribute significantly to PM₁₀ levels that exceed the PM₁₀ ambient standards in the area.
- c) The control requirements of this Part which are applicable to major stationary sources and major modifications of PM_{2.5} must also apply to major stationary sources and major modifications of PM_{2.5} precursors which are regulated NSR pollutants in a PM_{2.5} nonattainment area.

(Source: Added at 48 Ill. Reg. , effective)

Section 203.1460 Permit Exemption Based on Fugitive Emissions

The provisions of this Part must not apply to a source or modification that would be a major stationary source or major modification only if fugitive emissions, to the extent quantifiable as evidenced by 35 Ill. Adm. Code 201.122, are considered in calculating the potential to emit of the stationary source or modification and the source does not belong to any of the categories enumerated in Section 203.1230(c).

(Source: Added at 48 Ill. Reg. _____, effective _____)

SUBPART K: STACK HEIGHTS

Section 203.1500 Stack Heights

- a) The degree of emission limitation required for control of any regulated NSR pollutant under this Part must not be affected by:
 - 1) So much of the stack height of any source as exceeds good engineering practice, or
 - 2) Any other dispersion technique.
- b) Except as provided in subsection (c), subsection (a) must not apply with respect to stack heights in existence before December 31, 1970, or to dispersion techniques implemented before then.
- c) Despite subsection (b), subsection (a) must apply where regulated NSR pollutants are being emitted from such stacks or using such dispersion techniques by sources, as defined in Section 111(a)(3) of the CAA (42 U.S.C. 7411(a)(3)),

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1516 1517		which were constructed, or reconstructed, or for which major modifications were carried out after December 31, 1970.	
1518 1519 1520 1521	<u>d)</u>	Subsection (a) must not apply with respect to coal-fired steam electric generating units subject to the provisions of Section 118 of the CAA (42 U.S.C. 7418), which commenced operation before July 1, 1957, and whose stacks were constructed	
1522 1523 1524	(Sour	under a construction contract awarded before February 8, 1974. ce: Added at 48 Ill. Reg. , effective)	
1525	(5041	cc. Added at 46 III. Reg, effective	
1526 1527	SUBPA	RT L: GENERAL OBLIGATIONS OF THE ILLINOIS ENVIRONMENTAL PROTECTION AGENCY	
1528 1529 1530	Section 203.	1600 Construction Permit	
1531 1532 1533 1534 1535 1536 1537 1538	<u>a)</u>	The Agency must only issue a construction permit for a new major stationary source or a major modification that is subject to the requirements of this Part, other than this Subpart or Subpart R, if the Agency determines all applicable requirements of this Part, other than this Subpart and Subpart R, are satisfied. This includes the requirements in Section 203.1810(h) if IPT would be relied upon for all or a portion of the emissions offsets that must be provided for such source or modification.	
1539 1540 1541	<u>b)</u>	The Agency must include in any NA NSR permit conditions specifying the manner in which the applicable requirements of Subpart N apply.	
1542	(Sour	rce: Added at 48 Ill. Reg, effective)	
1543 1544 1545	Section 203.	1610 Public Participation	
1546 1547 1548	<u>a)</u>	Prior to the initial issuance or a modification of a permit issued under this Part, the Agency must provide a notice of the proposed issuance or modification of a permit, a comment period, and opportunity for public hearing under the Agency's	
1549		public participation procedures at 35 Ill. Adm. Code Part 252.	Commented [RT19]: delete
1550 1551 1552	<u>b)</u>	In addition to the applicable requirements of 35 Ill. Adm. Code Part 252:	Commented [RT20]: delete
1553 1554 1555 1556		1) The notice for the comment period or public hearing prepared by the Agency must include information on how to access the draft permit and the administrative record for the draft permit.	
1557 1558		2) The Agency must also send a copy of this notice to:	

A) The USEPA;

- B) All other state and local air pollution control agencies having jurisdiction in the region in which such new or modified source would be or is located; and
- Any other agency in the region having responsibility for implementing the procedures required under this Part.
- 3) The Project Summary, Statement of Basis or Fact Sheet that accompanies the draft of a permit that would be issued under this Part or the draft of a modification permit that would be issued under this Part must describe the basis of the Agency's proposed decision to grant the permit and include a discussion of the Agency's analysis of the effect of the construction or modification on ambient air quality, including the Agency's proposed action.

(Source: Added at 48 Ill. Reg. _____, effective _____

SUBPART M: NON-APPLICABILITY RECORDKEEPING AND REPORTING

Section 203.1700 Recordkeeping and Reporting Requirements for Certain Projects at Major Stationary Sources in Nonattainment Areas

Except as otherwise provided in subsection (f), the provisions of this Section apply to any regulated NSR pollutant emitted from projects involving existing emissions unit or units at a major stationary source in a nonattainment area (other than projects at a source with a PAL) in circumstances where there is a reasonable possibility, within the meaning of subsection (f), that a project that is not a major modification for the pollutant may result in a significant emissions increase of the pollutant, and the owner or operator elects to use the method specified in Section 203.1320(b)(1) through (b)(3) for calculating projected actual emissions.

- Before beginning actual construction of the project, the owner or operator must document and maintain a record of the following information:
 - 1) A description of the project;
 - 2) Identification of the emissions unit or units whose emissions of a regulated NSR pollutant could be affected by the project; and
 - 3) A description of the applicability test used to determine that the project is not a major modification for any regulated NSR pollutant, including the baseline actual emissions, the projected actual emissions, the amount of

emissions excluded under Section 203.1320(b)(3) and an explanation for why such amount was excluded, and any netting calculations, if applicable.

b) If the emissions unit is an existing electric utility steam generating unit, before beginning actual construction, the owner or operator must provide a copy of the information set out in subsection (a) to the Agency. Nothing in this subsection must be construed to require the owner or operator of such a unit to obtain any determination from the Agency before beginning actual construction.

- c) The owner or operator must monitor the emissions of any regulated NSR pollutant that could increase as a result of the project and that is emitted by any emissions unit identified in subsection (a)(2); and calculate and maintain a record of the annual emissions, in tons per year on a calendar year basis, for a period of 5 years following resumption of regular operations after the change, or for a period of 10 years following resumption of regular operations after the change if the project increases the design capacity or potential to emit that regulated NSR pollutant at such emissions unit.
- d) If the unit is an existing electric utility steam generating unit, the owner or operator must submit a report to the Agency within 60 days after the end of each year during which records must be generated under subsection (c) setting out the unit's annual emissions during the calendar year that preceded submission of the report.
- e) If the unit is an existing unit other than an electric utility steam generating unit, the owner or operator must submit a report to the Agency if the annual emissions, in tons per year, from the project identified in subsection (a), exceed the baseline actual emissions (as documented and maintained under subsection (a)(3)), by a significant amount (as defined in Section 203.1370) for that regulated NSR pollutant, and if such emissions differ from the preconstruction projection as documented and maintained under subsection (a)(3). The report must be submitted to the Agency within 60 days after the end of such year. The report must contain the following:
 - 1) The name, address, and telephone number of the major stationary source;
 - <u>2)</u> The annual emissions as calculated under subsection (c); and
 - Any other information that the owner or operator wishes to include in the report (e.g., an explanation as to why the emissions differ from the preconstruction projection).

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- f) A "reasonable possibility" under this Section occurs when the owner or operator calculates the project to result in either:
 - 1) A projected actual emissions increase of at least 50 percent of the amount that is a "significant emissions increase", as defined in Section 203.1380 (without reference to the amount that is a significant net emissions increase), for the regulated NSR pollutant; or
 - 2) A projected actual emissions increase that, added to the amount of emissions excluded under Section 203.1320(b)(3), sums to at least 50 percent of the amount that is a "significant emissions increase", as defined under Section 203.1380 (without reference to the amount that is a significant net emissions increase), for the regulated NSR pollutant. For a project for which a reasonable possibility occurs only within the meaning of this subsection (f)(2), and not also within the meaning of subsection (f)(1), then subsections (b) through (e) do not apply to the project.
- g) The owner or operator of the source must make the information required to be documented and maintained under this Section available for review upon a request for inspection by the Agency or the USEPA or the general public under the requirements of Section 39.5(8)(e) of the Act.

(Source: Added at 48 Ill. Reg. _____, effective _____

 $\frac{\text{SUBPART N: REQUIREMENTS FOR MAJOR STATIONARY SOURCES IN}}{\text{NONATTAINMENT AREAS}}$

Section 203.1800 Lowest Achievable Emission Rate

- a) The owner or operator of a new major stationary source must demonstrate that the control equipment and process measures applied to the source will produce LAER for each regulated NSR pollutant for which the stationary source is major.
- b) Except as provided in subsections (d) or (e), the owner or operator of a major modification must demonstrate that the control equipment and process measures applied to the major modification will produce LAER for each regulated NSR pollutant for which the modification is major. This requirement applies to each emissions unit at which a net increase in emissions of the regulated NSR pollutant has occurred or would occur as a result of a physical change or change in the method of operation in the emissions unit.
- c) The owner or operator must provide a detailed demonstration that the proposed emission limitations constitute LAER. The demonstration must include:

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- A description of the manner in which the proposed emission limitation was selected, including a detailed listing of information resources,
- <u>Alternative emission limitations, and</u>
- 3) Other reasonable information as the Agency may request as necessary to determine whether the proposed emission limitation is LAER.
- d) If the owner or operator of a major stationary source (other than a source which emits or has the potential to emit 100 tpy or more of VOM or NO_X) located in an area classified as serious or severe nonattainment for ozone does not elect to provide internal offsets for a change at the source in compliance with Section 203.1220(d), the change must be considered a major modification for this Part, but in applying this Section to the such modification, the BACT, as defined in section 169 of the CAA (42 U.S.C. 7479), must be substituted for the LAER. BACT must be determined according to the policies and procedures published by the USEPA.
- e) In the case of any major stationary source of VOM or NO_X located in an area classified as serious or severe nonattainment for ozone which emits or has the potential to emit 100 tpy or more of VOM or NO_X, respectively, whenever any change at that source results in a significant increase in emissions of VOM or NO_X, respectively, from any discrete operation, unit, or other pollutant emitting activity at the source, the increase must be considered a major modification for purposes of this Part, except that if the owner or operator elects to offset the increase by a greater reduction in emissions of VOM or NO_X, respectively, from other operations, units or activities within the source at an internal offset ratio of at least 1.3 to 1, the requirements of this Section concerning LAER must not apply.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.1810 Emissions Offsets

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1 708

- a) The general requirements for emissions offsets are:
 - 1) The owner or operator of a new major stationary source or major modification must provide emissions offsets equal to or greater than the allowable emissions from the source or the increase in emissions from the modification sufficient to allow the Agency to determine that the source or modification will not interfere with reasonable further progress under Section 173 of the CAA (42 U.S.C. 7503).

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A) Emissions offsets are required for the following pollutants for which the area is designated nonattainment or precursors to such pollutant as follows:

- For a new major stationary source, each regulated NSR pollutant for which the stationary source is major.
- ii) For a major modification, each regulated NSR pollutant for which the modification is major.
- B) The total tonnage of increased emissions, in tpy, resulting from a major modification that must be offset must be determined by summing the difference between the allowable emissions after the modification, as defined under Section 203.1050, and the actual emissions before the modification, as defined under Section 203.1040, for each emissions unit.
- C) The Agency must allow the use of all or some portion of the available growth margin to satisfy this subsection if the owner or operator can present evidence that the possible sources of emissions offsets were investigated, none were available at that time and the new or modified major stationary source is located in a zone (within the nonattainment area) identified by the USEPA, in consultation with the Secretary of Housing and Urban Development, as a zone to which economic development should be targeted.
- <u>b)</u> The ratios for emissions offsets in ozone nonattainment areas are:
 - 1) For new major stationary sources or major modifications in ozone nonattainment areas, the ratio of total emissions reductions provided by emission offsets for VOM or NO_X to total increased emissions of the pollutants must be at least as follows:
 - A) 1.1 to 1 in areas classified as marginal;
 - B) 1.15 to 1 in areas classified as moderate;
 - <u>C)</u> 1.2 to 1 in areas classified as serious;
 - D) 1.3 to 1 in areas classified as severe; and

E) 1.5 to 1 in areas classified as extreme.

- 2) The offset requirement provided in subsection (b)(1)(E) must not be applicable in extreme areas to a modification of an existing stationary source:
 - A) If the modification consists of installation of equipment required to comply with the SIP or the CAA; or
 - B) If the owner or operator of the stationary source elects to offset the increase by a greater reduction in emissions of the pollutant from other discrete operations, units, or activities within the source at an internal offset ratio of at least 1.3 to 1.
- <u>c)</u> The enforceability requirements for emissions offsets are:
 - All emissions reductions relied upon as emissions offsets must be federally enforceable.
 - 2) Except as provided in this subsection, emissions offsets must be enforceable by the Agency and under the CAA. If emissions reductions are to be obtained in a State that neighbors Illinois, the emissions reductions committed to must be enforceable by the neighboring State and/or local agencies and under the CAA.
 - Except as provided in this subsection, emissions offsets must be accomplished prior to initial start-up of the new major stationary source or major modification. Where the new major stationary source or the major modification is a replacement for an existing stationary source or emissions unit that is being shut down in order to provide necessary offsets, the Agency must allow up to 180 days for shakedown of the new major stationary source or major modification before the existing stationary source or emissions unit is required to cease operation.
- d) Sources providing emissions reductions to meet the requirements of this Section must meet the following location requirements.
 - The emissions reductions must be achieved in the same nonattainment area as the increase being offset, except as provided in subsection (d)(2).
 - 2) An owner or operator may obtain the necessary emissions reductions from another nonattainment area where the area has an equal or higher nonattainment classification than the area in which the new or modified

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major stationary source is located and the emissions from the other area contribute to a violation of the NAAQS in the nonattainment area in which the new or modified major stationary source is located.

<u>e)</u> <u>Pollutants for emission offsets must be determined as follows:</u>

- 1) Except as provided in subsection (h), which addresses interprecursor trading for PM_{2.5}, emission reductions must be for the pollutant for which emission offsets are required, e.g., reductions in CO emissions cannot be used as emission offsets for increases in emissions of SO₂ reductions.
- Replacement of one VOM with another of lesser reactivity does not constitute an emissions reduction.
- <u>f</u>) <u>Emissions reductions from shutdowns or curtailments must be credited as follows:</u>
 - Emissions reductions achieved by shutting down an existing emissions unit or curtailing production or operating hours must be credited for offsets if they meet the following requirements:
 - A) The reductions are surplus, permanent, and quantifiable; and
 - B) The shutdown or curtailment occurred after the last day of the base year for the SIP planning process. For this Subpart, the Agency must consider a prior shutdown or curtailment to have occurred after the last day of the base year if the projected emissions inventory used to develop the attainment demonstration explicitly includes the emissions from such previously shutdown or curtailed emissions units. However, credit must be given for shutdowns that occurred before August 7, 1977.
 - 2) Emissions reductions achieved by shutting down an existing emissions unit or curtailing production or operating hours and that do not meet the requirements in subsection (f)(1)(B) must be credited only if:
 - A) The shutdown or curtailment occurred on or after the date the application for a construction permit is filed; or
 - B) The applicant can establish that the proposed new emissions unit is a replacement for the shutdown or curtailed emissions unit, and the emissions reductions achieved by the shutdown or curtailment met the requirements of subsection (f)(1)(A).

g) The determination of emissions reductions for offsets must be made as follows:

- Credit for emissions reductions used as offsets must be determined as follows:
 - A) The baseline for determining credit for emissions reductions is the emissions limit under the applicable SIP in effect at the time the application for a construction permit is filed, except that the offset baseline must be the actual emissions of the source from which offset credit is obtained where:
 - i) The demonstration of reasonable further progress and attainment of ambient air quality standards is based upon the actual emissions of sources located within the designated nonattainment area; or
 - ii) The applicable SIP does not contain an emissions limitation for that source or source category.
 - B) Where the emissions limit under the applicable SIP allows greater emissions than the potential to emit of the source, emissions offset credit will be allowed only for control below the potential to emit.
 - C) For an existing fuel combustion source, credit must be based on the allowable emissions under the applicable SIP for the type of fuel being burned at the time the application for a construction permit is filed. If the emissions offset is to be produced by a switch to a cleaner fuel at some future date, offset credit must be subject to the following limitations:
 - i) Emissions offset credit based on the allowable (or actual) emissions for the fuels involved is allowed only if the permit is conditioned to require the use of a specified alternative control measure which would achieve the same degree of emissions reduction should the source switch back to a dirtier fuel at some later date.
 - ii) Emissions offset credit must be allowed only if the owner or operator provides evidence that long-term supplies of the cleaner fuel are available.
- 2) Emissions reductions must not be credited for offsets to the extent they have been previously relied on by the Agency in issuing any permit under

35 Ill. Adm. Code 201.142 or 201.143 or this Part or for demonstrating attainment or reasonable further progress.

- 3) Emissions reductions otherwise required by the CAA (42 U.S.C. 7401 et seq.) must not be creditable as emissions offsets. Emissions reductions which are not otherwise required by the CAA must be creditable as emissions offsets if the emissions reductions meet the requirements of this Section.
- h) For a new major stationary source or major modification located in an area designated nonattainment for PM2.5, IPT between precursors of PM2.5 identified in Section 203.1340, or between direct PM2.5 emissions and a precursor of PM2.5, must be allowed to satisfy the applicable offset requirement if:
 - The IPT is based on an IPT ratio that will provide an equivalent or greater air quality benefit regarding ambient concentrations of PM_{2.5} in the PM_{2.5} nonattainment area. At least one ton of emissions reductions must be provided for one ton of emissions increases; and
 - The permit application submitted by the owner or operator of the source or modification includes the following:
 - A) A proposed IPT ratio, with accompanying calculations.
 - B) A demonstration that this proposed IPT ratio is based on the results of an analysis that is consistent with Appendix W to 40 CFR Part 51. The demonstration must also show that the proposed IPT ratio would provide an equivalent or greater air quality benefit than offsets of the emitted pollutant or precursor would achieve regarding ambient concentrations of PM_{2.5} in the PM_{2.5} nonattainment area; and
 - A description of the model or models and analysis that were used to develop the proposed IPT ratio; and
 - D) Prior to making a final determination on the IPT ratio, the Agency must submit the IPT ratio to EPA for approval and must receive approval as a revision of the SIP.

(Source: Added at 48 Ill. Reg. _____, effective _____

Section 203.1820 Compliance by Existing Sources

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The owner or operator must demonstrate that all major stationary sources which they owns or
operates (or which are owned or operated by any entity controlling or controlled by, or under
common control, with the owner or operator) in Illinois are in compliance, or on a schedule for
compliance, with all applicable state and federal air pollution control requirements. For this
Section, a schedule for compliance must be federally enforceable or contained in an order of
Board or a court decree.
(Source: Added at 48 Ill. Reg, effective)
Section 203.1830 Analysis of Alternatives
The owner or operator must demonstrate that benefits of the new major source or major
nodification significantly outweigh the environmental and social costs imposed as a result of
ocation, construction, or modification, based upon an analysis of alternative sites, sizes,
production processes, and environmental control techniques for such proposed source.
(Source: Added at 48 Ill. Reg, effective)
SUBPART O: GENERAL MAINTENANCE OF EMISSION OFFSETS
Section 203.1900 General Maintenance of Emission Offsets
A person must not cease to maintain emission offsets which were provided for a source or
modification which is subject to this Part.
(Source: Added at 48 Ill. Reg, effective)
SUBPART P: OFFSETS FOR EMISSION INCREASES FROM ROCKET ENGINES AN
MOTOR FIRING
Section 203.2000 Offsetting by Alternative or Innovative Means
A source may offset, by alternative or innovative means, emission increases from rocket engi
and motor firing, and cleaning related to such firing, at an existing or modified major source
tests rocket engines or motors under the following conditions:
a) Any modification proposed is solely for expanding the testing of rocket engine
motors at an existing source that is permitted to test such engines on November
<u>15, 1990;</u>
b) The source demonstrates to the Agency that it has used all reasonable means to
obtain and utilize offsets, as determined on an annual basis, for the emissions

increases beyond allowable levels, that all available offsets are being used, and that sufficient offsets are not available to the source;

- c) The source has obtained a written finding from the Department of Defense, Department of Transportation, National Aeronautics and Space Administration or other appropriate federal agency, that the testing of rocket motors or engines at the facility is required for a program essential to the national security; and
- d) The source will comply with an alternative measure, imposed by the Agency or Board, designed to offset any emission increases beyond permitted levels not directly offset by the source.

(Source: Added at 48 Ill. Reg. _____, effective _____

SUBPART Q: PLANTWIDE APPLICABILITY LIMITATION

Section 203.2100 Applicability

- a) The Agency may approve the use of an actuals PAL for any existing major stationary source, except as provided in subsection (b), if the PAL meets the requirements in this Subpart. The term "PAL" must mean "actuals PAL" throughout this Subpart.
- b) The Agency must not allow an actuals PAL for VOM or NO_X for any major stationary source located in an extreme ozone nonattainment area.
- c) Any physical change in or change in the method of operation of a major stationary source that maintains its total source-wide emissions below the PAL level, meets the requirements in this Subpart, and complies with the PAL permit:
 - 1) Is not a major modification for the PAL pollutant;
 - 2) Does not have to be approved through the major NSR program; and
 - 3) Is not subject to the provisions in Section 203.1430 (restrictions on relaxing enforceable emission limitations that the major stationary source used to avoid applicability of the major NSR program).
- d) Except as provided under subsection (c)(3), a major stationary source must continue to comply with all applicable federal or State requirements, emission limitations, and work practice requirements that were established prior to the effective date of the PAL.

	JCAR350203-2406574r01	
2031 2032	(Source: Added at 48 Ill. Reg, effective)	
2033	Section 203.2110 Definitions	
2034 2035	For this Subpart, the definitions in Section 203.2120 through Section 203.2290 apply. When a	
2036	term is not defined in these sections, it must have the meaning given in Subpart I of this Part,	Commented [RT26]: cap
2037	Part 211, or in the CAA.	
2038		
2039	(Source: Added at 48 Ill. Reg, effective)	
2040		
2041	Section 203.2120 Actuals PAL	
2042		
2043	"Actuals PAL" for a major stationary source means a PAL based on the baseline actual	
2044	emissions (as defined in Section 203.1070) of all emissions units (as defined in Section	
2045	203.1160) at the source, that emit or have the potential to emit the PAL pollutant.	
2046		
2047	(Source: Added at 48 Ill. Reg, effective)	
2048		
2049	Section 203.2130 Allowable Emissions	
2050		
2051	"Allowable emissions" means "allowable emissions" as defined in Section 203.1050, except that	
2052	the allowable emissions for any emissions unit must be calculated considering any emission	
2053 2054	limitations that are enforceable as a practical matter on the emissions unit's potential to emit (as defined in Section 203,1290).	
2054 2055	defined in Section 203.1290).	
2056	(Source: Added at 48 Ill. Reg, effective)	
2050	(Source: Added at 46 III. Reg, effective)	
2058	Section 203.2140 Best Available Control Technology (BACT)	
2059	Decide Book 1 Description of the Property of t	
2060	"Best available control technology" or "BACT" means an emissions limitation (including a	
2061	visible emissions standard) based on the maximum degree of reduction for each regulated NSR	
2062	pollutant which would be emitted from any proposed major stationary source or major	
2063	modification that the Agency, on a case-by-case basis, taking into account energy,	
2064	environmental, and economic impacts and other costs, determines is achievable for the source or	
2065	modification through application of production processes or available methods, systems, and	
2066	techniques, including fuel cleaning or treatment or innovative fuel combustion techniques for	
2067	control of the pollutant. The application of BACT must not result in emissions of any pollutant	
2068	that would exceed the emissions allowed by any applicable standard under 40 CFR Parts 60, 61,	
2069	62, or 63 (as incorporated by reference in Section 203.1000). If the Agency determines that	
2070	technological or economic limitations on the application of measurement methodology to a	
2071	particular emissions unit would make the imposition of an emissions standard infeasible, a	
2072 2073	design, equipment, work practice, operational standard, or combination of them, may be	
ΔD13	prescribed instead to satisfy the requirement for the application of BACT. This standard must, to	

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074 075 076 077	the degree possible, specify the emissions reduction achievable by implementation of the design,	
075	equipment, work practice or operation, and must provide for compliance by means which	
0/6	achieve equivalent results.	
.078	(Source: Added at 48 Ill. Reg, effective)	
079 080 081 082 083 084 085	Section 203.2150 Continuous Emissions Monitoring System (CEMS)	
082	"Continuous emissions monitoring system" or "CEMS" means all of the equipment that may be	
083	required to meet the data acquisition and availability requirements of this Subpart, to sample,	
084 085	condition (if applicable), analyze, and provide a record of emissions on a continuous basis.	
.086 .087	(Source: Added at 48 Ill. Reg, effective)	
.088 .089	Section 203.2160 Continuous Emissions Rate Monitoring System (CERMS)	
090	"Continuous emissions rate monitoring system" or "CERMS" means the total equipment required	
091	for the determination and recording of the pollutant mass emissions rate (in terms of mass per	
092	unit of time).	
092 093		
094 095	(Source: Added at 48 Ill. Reg, effective)	
2096 2097	Section 203.2170 Continuous Parameter Monitoring System (CPMS)	
098	"Continuous parameter monitoring system" or "CPMS" means all of the equipment necessary to	
099	meet the data acquisition and availability requirements of this Subpart to monitor process and	
100	control device operational parameters (for example, control device secondary voltages and	
101	electric currents) and other information (for example, gas flow rate, O ₂ or CO ₂ concentrations),	
102	and to record average operational parameter value(s) on a continuous basis.	Commented [RT27]: delete ()
102 103 104	(Source: Added at 48 Ill. Reg, effective)	
105 106		
106	Section 203.2180 Federal Land Manager	
107		
108	"Federal Land Manager" means, with respect to any lands in the United States, the Secretary of	
109	the department with authority over the lands.	
110		
111 112	(Source: Added at 48 Ill. Reg, effective)	
112 113 114	Section 203.2190 Major Emissions Unit	
114 115 116	"Major emissions unit" means:	
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2117 2118 2119	a) Any emissions unit that emits or has the potential to emit 100 tpy or more of the PAL pollutant in an attainment area; or
2120 2121 2122	b) Any emissions unit that emits or has the potential to emit the PAL pollutant in an amount that is equal to or greater than the major source threshold for the PAL pollutant as defined by the CAA for nonattainment areas.
2 123 2124 2 125	(Source: Added at 48 Ill. Reg, effective)
2126	Section 203.2200 Plantwide Applicability Limitation (PAL)
2127 2128 2129 2130	"Plantwide applicability limitation" or ("PAL") means an emission limitation expressed in tons per year, for a pollutant at a major stationary source, that is enforceable as a practical matter and established source-wide in compliance with this Subpart.
2131	established source-wide in compliance with this subpart.
2132	(Source: Added at 48 Ill. Reg, effective)
2133 2134	Section 203.2210 PAL Effective Date
2135	
2136	"PAL effective date" generally means the date of issuance of the PAL permit. However, the PAL
2137 2138	effective date for an increased PAL is the date any emissions unit that is part of the PAL major modification becomes operational and begins to emit the PAL pollutant.
2138	modification becomes operational and begins to emit the PAL pollutant.
2140 2 141	(Source: Added at 48 Ill. Reg, effective)
2142 2143	Section 203.2220 PAL Effective Period
2144 2145 2146	"PAL effective period" means the period beginning with the PAL effective date and ending 10 years later.
2147 2 148	(Source: Added at 48 Ill. Reg, effective)
2149 2150	Section 203.2230 PAL Major Modification
2151	"PAL major modification" means, despite Section 203.1220 and Section 203.1260 (the
2152	definitions for major modification and net emissions increase), any physical change in or change
2153	in the method of operation of the PAL source that causes it to emit the PAL pollutant at a level
2154	equal to or greater than the PAL.
2 155	(0
2156	(Source: Added at 48 Ill. Reg, effective)
2157 2158	Section 202 2240 DAI Downit
2158	Section 203.2240 PAL Permit
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establishes a	ram that is approved into the SIP, or the CAAPP permit issued by the Agency that		
	establishes a PAL for a major stationary source.		
(Sour	rce: Added at 48 Ill. Reg, effective)		
Section 203.	2250 PAL Pollutant		
"PAL polluta	ant" means the pollutant for which a PAL is established at a major stationary source.		
(Sour	rce: Added at 48 Ill. Reg, effective)		
Section 203.	2260 Predictive Emissions Monitoring System (PEMS)		
"Predictive e	missions monitoring system" or "PEMS" means all of the equipment necessary to		
	sess and control device operational parameters (for example, control device		
	oltages and electric currents) and other information (for example, gas flow rate, O ₂ or		
	rations), and calculate and record the mass emissions rate (for example, pounds per		
	ontinuous basis.		
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(Sour	rce: Added at 48 Ill. Reg, effective)		
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Section 203.	2270 Reasonably Available Control Technology (RACT)		
'Reasonably	Available Control Technology" or "RACT" means devices, systems, process		
nodification	s, or other apparatus or techniques that are reasonably available considering:		
<u>a)</u>	The necessity of imposing the controls to attain and maintain a national ambient		
<u>a)</u>	The necessity of imposing the controls to attain and maintain a national ambient air quality standard;		
	air quality standard;		
<u>a)</u> <u>b)</u>			
<u>b)</u>	air quality standard; The social, environmental, and economic impact of the controls; and		
-	air quality standard;		
<u>b)</u>	air quality standard; The social, environmental, and economic impact of the controls; and Alternative means of providing for attainment and maintenance of the standard.		
<u>b)</u>	air quality standard; The social, environmental, and economic impact of the controls; and		
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Cica	ARD NOTE: At the time the Board adopted the amendments to this provision, the an Air Act did not provide significant levels.
	an An Act did not provide significant levels.
(Sou	urce: Added at 48 Ill. Reg, effective)
Section 203	3.2290 Small Emissions Unit
	ssions unit" means an emissions unit that emits or has the potential to emit the PAL
	an amount less than the applicable significant level for that PAL pollutant, as define
n Section 2	203.1370 or in the CAA, whichever is lower.
	ARD NOTE: At the time the Board adopted the amendments to this provision, the
Clea	an Air Act did not provide significant levels.
(So)	urce: Added at 48 III. Reg. effective
(50)	sion riddod at 10 lin reg, oncoure
Section 203	3.2300 Permit Application Requirements
	permit application requesting a PAL, the owner or operator of a major stationary
source mus	t submit the following information to the Agency for approval:
<u>a)</u>	A list of all emissions units at the source designated as small, significant or major based on their potential to emit. In addition, the owner or operator of the source
<u>b</u>)	Calculations of the baseline actual emissions (with supporting documentation).
	Baseline actual emissions are to include emissions associated not only with
	malfunction.
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<u>c)</u>	
	Section 203.2400(a).
	<u>56611011 205.2 100(u).</u>
(Soi	urce: Added at 48 Ill. Reg, effective)
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Section 203 As part of a source must	an Air Act did not provide significant levels. arce: Added at 48 Ill. Reg, effective) 3.2300 Permit Application Requirements a permit application requesting a PAL, the owner or operator of a major stationary t submit the following information to the Agency for approval: A list of all emissions units at the source designated as small, significant or major based on their potential to emit. In addition, the owner or operator of the source must indicate which, if any, federal or State applicable requirements, emission limitations, or work practices apply to each unit. Calculations of the baseline actual emissions (with supporting documentation). Baseline actual emissions are to include emissions associated not only with operation of the unit, but also emissions associated with startup, shutdown, and malfunction. The calculation procedures that the major stationary source owner or operator proposes to use to convert the monitoring system data to monthly emissions and annual emissions based on a 12-month rolling total for each month as required by

- 1) The PAL must impose an annual emission limitation expressed on a mass basis in tons per year, that is enforceable as a practical matter, for the entire major stationary source. For each month during the PAL effective period after the first 12 months of establishing a PAL, the major stationary source owner or operator must show that the sum of the monthly emissions from each emissions unit under the PAL for the previous 12 consecutive months is less than the PAL (a 12-month total, rolled monthly). For each month during the first 11 months from the PAL effective date, the major stationary source owner or operator must show that the sum of the preceding monthly emissions from the PAL effective date for each emissions unit under the PAL is less than the PAL.
- The PAL must be established in a PAL permit that meets the public participation requirements in Section 203.2320.
- 3) The PAL permit must contain all the requirements of Section 203.2340.
- 4) The PAL must include fugitive emissions, to the extent quantifiable, from all emissions units that emit or have the potential to emit the PAL pollutant at the major stationary source.
- <u>5)</u> <u>Each PAL must regulate emissions of only one pollutant.</u>
- 6) Each PAL must have a PAL effective period of 10 years.
- 7) The owner or operator of the major stationary source with a PAL must comply with the monitoring, recordkeeping, and reporting requirements provided in Section 203.2390 through Section 203.2410 for each emissions unit under the PAL through the PAL effective period.
- b) At no time (during or after the PAL effective period) are emissions reductions of a PAL pollutant that occur during the PAL effective period creditable as decreases for emissions offsets under Section 203.1810 unless the level of the PAL is reduced by the amount of the emissions reductions and the reductions would be creditable in the absence of the PAL.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.2320 Public Participation Requirements

PALs for existing major stationary sources must be established, renewed, or increased through a procedure that is consistent with 35 Ill. Adm. Code Part 252. This includes the requirement that

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the Agency provide the public with notice of the proposed approval of a PAL permit and at least a 30-day period for submittal of public comment. The Agency must address all material comments before taking final action on the permit.

(Source: Added at 48 Ill. Reg. _____, effective _____

Section 203.2330 Setting the 10-Year Actuals PAL Level

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Except as provided in subsection (b), the actuals PAL level for a major stationary <u>a)</u> source must be established as the sum of the baseline actual emissions (as defined in Section 203.1070) of the PAL pollutant for each emissions unit at the stationary source, plus an amount equal to the applicable significant level for the PAL pollutant under Section 203.1370 or in the CAA, whichever is lower. When establishing the actuals PAL level, for a PAL pollutant, only one consecutive 24month period must be used to determine the baseline actual emissions for all existing emissions units. However, a different consecutive 24-month period may be used for each different PAL pollutant. Emissions associated with units that were permanently shut down after this 24-month period must be subtracted from the PAL level. The Agency must specify a reduced PAL level or levels in tons per year in the PAL permit to become effective on the future compliance date or dates of any applicable federal or State regulatory requirement or requirements that the Agency is aware of prior to issuance of the PAL permit. For instance, if the source owner or operator will be required to reduce emissions from industrial boilers in half from baseline emissions of 60 parts per million NO_X to a new rule limit of 30 parts per million, then the permit must contain a future effective PAL level that is equal to the current PAL level reduced by half of the original baseline actual emissions of such unit or units.

BOARD NOTE: At the time the Board adopted the amendments to this provision, the Clean Air Act did not provide significant levels.

b) For newly constructed units (which do not include modifications to existing units) on which actual construction began after the 24-month period, in lieu of adding the baseline actual emissions as specified in subsection (a), the emissions must be added to the PAL level in an amount equal to the potential to emit of the units.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.2340 Contents of the PAL Permit

The PAL permit must contain:

2331	<u>a)</u>	The PAL pollutant and the applicable source-wide emission limitation in tons per	
2332 2333		<u>year.</u>	
2334 2335 2336	<u>b)</u>	The PAL permit effective date and the expiration date of the PAL (PAL effective period).	
2337 2338 2339 2340 2341 2342	<u>c)</u>	Specification in the PAL permit that if a major stationary source owner or operator applies to renew a PAL in compliance with Section 203.2370 before the end of the PAL effective period, then the PAL must not expire at the end of the PAL effective period. It must remain in effect until a revised PAL permit is issued by the Agency.	
2343 2344	<u>d)</u>	A requirement that emission calculations for compliance purposes must include emissions from startups, shutdowns, and malfunctions.	
2345 2346 2347	<u>e)</u>	A requirement that, once the PAL expires, the major stationary source is subject to the requirements of Section 203.2360.	
2348 2349 2350 2351	<u>f)</u>	The calculation procedures that the major stationary source owner or operator must use to convert the monitoring system data to monthly emissions and annual emissions based on a 12-month rolling total as required by Section 203.2400(a).	
2352 2353 2354	<u>g)</u>	A requirement that the major stationary source owner or operator monitor all emissions units in compliance with the provisions under Section 203.2390.	
2355 2356 2357	<u>h)</u>	A requirement to retain the records required under Section 203.2400 on site. The records may be retained in an electronic format.	
2358 2359 2360 2361	<u>i)</u>	A requirement to submit the reports required under Section 203.2410 by the required deadlines.	
2362 2363	ij	Any other requirements that the Agency considers necessary to implement and enforce the PAL.	
2364 2365 2366		rce: Added at 48 III. Reg, effective)	
2367 2368	Section 203	2350 Effective Period and Reopening a PAL Permit	
2369	The requirer	nents in subsections (a) and (b) apply to actuals PALs.	
2370 2371 2372 2373	<u>a)</u>	PAL effective period. The Agency must specify a PAL effective period of 10 years.	

b) Reopening of the PAL permit.

- 1) During the PAL effective period, the Agency must reopen the PAL permit to:
 - A) Correct typographical/calculation errors made in setting the PAL or reflect a more accurate determination of emissions used to establish the PAL;
 - B) Reduce the PAL if the owner or operator of the major stationary source creates creditable emissions reductions for use as emissions offsets under Section 203.1810; or
 - Revise the PAL to reflect an increase in the PAL as provided under Section 203.2380.
- 2) The Agency may reopen the PAL permit to reduce the PAL for the following:
 - A) To reflect newly applicable federal requirements (for example, NSPS) with compliance dates after the PAL effective date;
 - B) Consistent with any other requirement, that is enforceable as a practical matter, and that the Agency may impose on the major stationary source under the SIP; or
 - C) If the Agency determines that a reduction is necessary to avoid causing or contributing to a NAAQS violation, or to a violation of an ambient air increment established in Subpart D of 35 Ill. Adm.

 Code Part 204, or to an adverse impact on an air quality related value that has been identified for a Federal Class I area by a Federal Land Manager and for which information is available to the general public.
- Except for the permit reopening in subsection (b)(1)(A) for the correction of typographical/calculation errors that do not increase the PAL level, all other reopenings must be carried out in compliance with the public participation requirements of Section 203.2320.

(Source:	Added at 48 Ill. Reg.	. effective	

Section 203.2360 Expiration of a PAL

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Any PAL that is not renewed in compliance with the procedures in Section 203.2370 will expire at the end of the PAL effective period, and the requirements in this Section will apply.

- a) Each emissions unit (or each group of emissions units) that existed under the PAL must comply with an allowable emission limitation under a revised permit established according to the procedures in subsections (a)(1) and (2).
 - 1) Within the time frame specified for PAL renewals in Section 203.2370(b), the major stationary source must submit a proposed allowable emission limitation for each emissions unit (or each group of emissions units, if a distribution is more appropriate as decided by the Agency) by distributing the PAL allowable emissions for the major stationary source among each of the emissions units that existed under the PAL. If the PAL had not yet been adjusted for an applicable requirement that became effective during the PAL effective period, as required under Section 203.2370(e), the distribution must be made as if the PAL had been adjusted.
 - 2) The Agency must decide whether and how the PAL allowable emissions will be distributed and issue a revised permit incorporating allowable limits for each emissions unit, or each group of emissions units, as the Agency determines is appropriate.
- Each emissions unit or units must comply with the allowable emission limitation on a 12-month rolling basis. The Agency may approve the use of monitoring systems (source testing, emission factors, etc.) other than CEMS, CERMS, PEMS, or CPMS to demonstrate compliance with the allowable emission limitation.
- c) Until the Agency issues the revised permit incorporating allowable limits for each emissions unit, or each group of emissions units, as required under subsection (a)(2), the source must continue to comply with a source-wide, multi-unit emissions cap equivalent to the level of the PAL emission limitation.
- d) Any physical change or change in the method of operation at the major stationary source will be subject to major NSR requirements if such change meets the definition of major modification in Section 203.1220.
- e) The major stationary source owner or operator must continue to comply with any State or federal applicable requirements (BACT, RACT, NSPS, etc.) that may have applied either during the PAL effective period or prior to the PAL effective period except for those emission limitations that had been established under Section 203.1420, but were eliminated by the PAL in compliance with the provisions in Section 203.2100(c)(3).

	JCAR350203-2406574r01	
(Source: A	Added at 48 Ill. Reg, effective)	
Section 203.2370	Renewal of a PAL	
app pro leve	e Agency must follow the procedures specified in Section 203.2320 in proving any request to renew a PAL for a major stationary source, and must evide both the proposed PAL level and a written rationale for the proposed PAL el to the public for review and comment. During public review, any person y propose a PAL level for the source for consideration by the Agency.	
tim app 18 i sub If th app	plication deadline. A major stationary source owner or operator must submit a nely application to the Agency to request renewal of a PAL. A timely polication is one that is submitted at least 6 months prior to, but not earlier than months from, the date of permit expiration. This deadline for application pomittal is to ensure that the permit will not expire before the permit is renewed. The owner or operator of a major stationary source submits a complete polication to renew the PAL within this time period, then the PAL must continue one effective until the revised permit with the renewed PAL is issued.	
<u>c)</u> <u>App</u>	plication requirements. The application to renew a PAL permit must contain:	
<u>1)</u>	The information required in Section 203.2300(a) through (c).	

 <u>2)</u>

3)

<u>4)</u>

A proposed PAL level.

(with supporting documentation).

d) PAL adjustment. In determining whether and how to adjust the PAL, the Agency must consider the options outlined in subsections (d)(1) and (2). However, any adjustment must comply with subsection (d)(3).

The sum of the potential to emit of all emissions units under the PAL

Any other information the owner or operator wishes the Agency to consider in determining the appropriate level for renewing the PAL.

1) If the emissions level calculated in compliance with Section 203.2330 is equal to or greater than 80 percent of the PAL level, the Agency may renew the PAL at the same level without considering the factors set forth in subsection (d)(2); or

2) The Agency may set the PAL at a level that it determines to be more representative of the stationary source's baseline actual emissions, or that

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it determines to be more appropriate considering air quality needs, advances in control technology, anticipated economic growth in the area, desire to reward or encourage the source's voluntary emissions reductions, or other factors as specifically identified by the Agency in its written rationale.

 $\underline{3}$ Despite subsections (d)(1) and (2):

- A) If the potential to emit of the major stationary source is less than the PAL, the Agency must adjust the PAL to a level no greater than the potential to emit of the source; and
- B) The Agency must not approve a renewed PAL level higher than the current PAL, unless the major stationary source has complied with the provisions of Section 203.2380 (increasing a PAL).
- e) If the compliance date for a State or federal requirement that applies to the PAL source occurs during the PAL effective period, and if the Agency has not already adjusted for the requirement, the PAL must be adjusted at the time of PAL permit renewal or CAAPP permit renewal, whichever occurs first.

(Source: Added at 48 Ill. Reg. , effective

Section 203.2380 Increasing the PAL During the PAL Effective Period

- a) The Agency may increase a PAL emission limitation only if the major stationary source complies with the provisions in subsections (a)(1) through (4).
 - The owner or operator of the major stationary source must submit a
 complete application to request an increase in the PAL limit for a PAL
 major modification. The application must identify the emissions unit or
 units contributing to the increase in emissions so as to cause the major
 stationary source's emissions to equal or exceed its PAL.
 - 2) As part of this application, the major stationary source owner or operator must demonstrate that the sum of the baseline actual emissions of the small emissions units, plus the sum of the baseline actual emissions of the significant and major emissions units assuming application of BACT equivalent controls, plus the sum of the allowable emissions of the new or modified emissions unit or units exceeds the PAL. The level of control that would result from BACT equivalent controls on each significant or major emissions unit must be determined by conducting a new BACT analysis at the time the application is submitted, unless the emissions unit

is currently required to comply with a BACT or LAER requirement that was established within the preceding 10 years. In this case, the assumed control level for that emissions unit must be equal to the level of BACT or LAER with which that emissions unit must currently comply.

- 3) The owner or operator obtains a major NSR permit for all emissions unit or units identified in subsection (a)(1), regardless of the magnitude of the emissions increase resulting from them (that is, no significant levels apply). These emissions unit or units must comply with any emissions requirements resulting from the major NSR process (for example, LAER), even though they have also become subject to the PAL or continue to be subject to the PAL.
- 4) The PAL permit must require that the increased PAL level must be effective on the day any emissions unit that is part of the PAL major modification becomes operational and begins to emit the PAL pollutant.
- b) The Agency must calculate the new PAL as the sum of the allowable emissions for each modified or new emissions unit, plus the sum of the baseline actual emissions of the significant and major emissions units (assuming application of BACT equivalent controls as determined in compliance with subsection (a)(2)), plus the sum of the baseline actual emissions of the small emissions units.
- c) The PAL permit must be revised to reflect the increased PAL level in compliance with the public notice requirements of Section 203.2320.

(Source: Added at 48 Ill. Reg. , effective

Section 203.2390 Monitoring Requirements

<u>a)</u> <u>General requirements.</u>

1) Each PAL permit must contain enforceable requirements for the monitoring system that accurately determines plantwide emissions of the PAL pollutant in terms of mass per unit of time. Any monitoring system authorized for use in the PAL permit must be based on sound science and meet generally acceptable scientific procedures for data quality and manipulation. Additionally, the information generated by the system must meet minimum legal requirements for admissibility in a judicial proceeding to enforce the PAL permit.

- The PAL monitoring system must employ one or more of the four general monitoring approaches meeting the performance requirements in subsection (b)(1) through (4) and must be approved by the Agency.
- 3) Despite subsection (a)(2), the owner or operator may also employ an alternative monitoring approach that meets subsection (a)(1) if approved by the Agency.
- 4) Failure to use a monitoring system that meets the requirements of this Section renders the PAL invalid.
- b) Performance requirements for approved monitoring approaches. The following are acceptable general monitoring approaches when conducted in compliance with the requirements in subsections (c) through (i):
 - 1) Mass balance calculations for activities using coatings or solvents;
 - <u>2)</u> <u>CEMS;</u>
 - 3) CPMS or PEMS; and
 - 4) Emission factors.
- c) Mass balance calculations. An owner or operator using mass balance calculations to monitor PAL pollutant emissions from activities using coating or solvents must meet the following requirements:
 - Provide a demonstrated means of validating the published content of the PAL pollutant that is contained in or created by all materials used in or at the emissions unit;
 - Assume that the emissions unit emits all of the PAL pollutant that is contained in or created by any raw material or fuel used in or at the emissions unit, if it cannot otherwise be accounted for in the process; and
 - 3) Where the vendor of a material or fuel, which is used in or at the emissions unit, publishes a range of pollutant content from such material, the owner or operator must use the highest value of the range to calculate the PAL pollutant emissions unless the Agency determines there is sitespecific data or a site-specific monitoring program to support another content within the range.

d) CEMS. An owner or operator using CEMS to monitor PAL pollutant emissions must meet the following requirements:

- 1) CEMS must comply with applicable Performance Specifications found in 40 CFR Part 60, Appendix B; and
- CEMS must sample, analyze and record data at least every 15 minutes while the emissions unit is operating.
- e) CPMS or PEMS. An owner or operator using CPMS or PEMS to monitor PAL pollutant emissions must meet the following requirements:
 - 1) The CPMS or the PEMS must be based on current site-specific data demonstrating a correlation between the monitored parameter(s) and the PAL pollutant emissions across the range of operation of the emissions unit; and
 - Each CPMS or PEMS must sample, analyze, and record data at least every 15 minutes, or at another less frequent interval approved by the Agency, while the emissions unit is operating.
- f) Emission factors. An owner or operator using emission factors to monitor PAL pollutant emissions must meet the following requirements:
 - All emission factors must be adjusted, if appropriate, to account for the degree of uncertainty or limitations in the factors' development;
 - 2) The emissions unit must operate within the designated range of use for the emission factor, if applicable; and
 - 3) If technically practicable, the owner or operator of a significant emissions unit that relies on an emission factor to calculate PAL pollutant emissions must conduct validation testing to determine a site-specific emission factor within 6 months of PAL permit issuance, unless the Agency determines that testing is not required.
- g) A source owner or operator must record and report maximum potential emissions without considering enforceable emission limitations or operational restrictions for an emissions unit during any period of time that there is no monitoring data, unless another method for determining emissions during the periods is specified in the PAL permit.

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- h) Despite the requirements in subsections (c) through (g), where an owner or operator of an emissions unit cannot demonstrate a correlation between the monitored parameter or parameters and the PAL pollutant emissions rate at all operating points of the emissions unit, the Agency must, at the time of permit issuance:
 - Establish default value or values for determining compliance with the PAL based on the highest potential emissions reasonably estimated at such operating point or operating points; or
 - Determine that operation of the emissions unit during operating conditions when there is no correlation between monitored parameter or parameters and the PAL pollutant emissions is a violation of the PAL.
- Re-validation. All data used to establish the PAL pollutant must be re-validated through performance testing or other scientifically valid means approved by the Agency. Re-validation must occur at least once every 5 years after issuance of the PAL.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.2400 Recordkeeping Requirements

- a) The PAL permit must require an owner or operator to retain a copy of all records necessary to determine compliance with any requirement of this Subpart and of the PAL, including a determination of each emissions unit's 12-month rolling total emissions, for 5 years from the date of the record.
- b) The PAL permit must require an owner or operator to retain a copy of the following records for the duration of the PAL effective period plus 5 years:
 - 1) A copy of the PAL permit application and any applications for revisions to the PAL; and
 - 2) Each annual certification of compliance under Section 39.5(7)(p)(v) of the Act and the data relied on in certifying the compliance.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.2410 Reporting and Notification Requirements

The owner or operator must submit semi-annual monitoring reports and deviation reports to the Agency in compliance with the CAAPP. The reports must meet the requirements in subsections (a) through (c).

- a) Semi-annual report. The semi-annual report must be submitted to the Agency within 30 days of the end of each reporting period. This report must contain the information required in subsections (a)(1) through (7).
 - 1) The identification of owner and operator and the permit number.
 - Total annual emissions (tons/year) based on a 12-month rolling total for each month in the reporting period recorded under Section 203.2400(a).
 - 3) All data relied upon, including any Quality Assurance or Quality Control data, in calculating the monthly and annual PAL pollutant emissions.
 - 4) A list of any emissions units modified or added to the major stationary source during the preceding 6-month period.
 - 5) The number, duration, and cause of any deviations or monitoring malfunctions (other than the time associated with zero and span calibration checks), and any corrective action taken.
 - 6) A notification of a shutdown of any monitoring system, whether the shutdown was permanent or temporary, the reason for the shutdown, the anticipated date that the monitoring system will be fully operational or replaced with another monitoring system, and whether the emissions unit monitored by the monitoring system continued to operate, and the calculation of the emissions of the pollutant or the number determined by method included in the permit, as provided by Section 203.2390(g).
 - A signed statement by the responsible official (as defined by the CAAPP)
 certifying the truth, accuracy, and completeness of the information
 provided in the report.
- b) Deviation report. The major stationary source owner or operator must promptly submit reports of any deviations or exceedance of the PAL requirements, including periods where no monitoring is available. A report submitted under 40 CFR 70.6(a)(3)(iii)(B) will satisfy this reporting requirement. The deviation reports must be submitted within the time limits prescribed by the applicable program implementing 40 CFR 70.6(a)(3)(iii)(B). The reports must contain the following information:

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			JCAR350203-2406574r01	
755		<u>1)</u>	The identification of owner and operator and the permit number;	
56 57		<u>2)</u>	The PAL requirement that experienced the deviation or that was exceeded;	
58 59		<u>3)</u>	Emissions resulting from the deviation or the exceedance; and	
555 556 557 558 559 660 661 662 663 664 665 666 667 70 71 772 773		<u>4)</u>	A signed statement by the responsible official (as defined by the CAAPP) certifying the truth, accuracy, and completeness of the information provided in the report.	
65 66 67	<u>c)</u>	result	lidation results. The owner or operator must submit to the Agency the s of any re-validation test or method within 3 months after completion of test or method.	
59 	(Sour	ce: Ado	ded at 48 Ill. Reg, effective)	
70 71	Section 203.	2420 T	ransition Requirements	
72				
73 74	The Agency	may not	issue a PAL that does not comply with the requirements in this Subpart.	
75	(Sour	ce: Ado	ded at 48 Ill. Reg, effective)	
76 77 78	SUB	PART I	R: REQUIREMENTS FOR MAJOR STATIONARY SOURCES IN ATTAINMENT AND UNCLASSIFIABLE AREAS	
79			ATTAINMENT AND UNCLASSIFIABLE AREAS	
80 81	Section 203.	2500 A	<u>pplicability</u>	
74 75 76 77 78 79 80 81 82 83 84 85 86 87 88 89 90 91 92 93 94 95	<u>a)</u>	107(d must modif modif	varea designated as attainment or unclassifiable under Sections (I)(A)(ii) or (iii) of the CAA (42 U.S.C. 7407(d)(I)(A)(ii) or (iii)), a person not begin actual construction of a new major stationary source or major fication if the emissions from the major stationary source or major fication would cause or contribute to a violation of any NAAQS, except as in liance with this Subpart.	
99 90 91	<u>b)</u>	a part pollut	Subpart will not apply to a major stationary source or major modification for icular pollutant if the owner or operator demonstrates that, as to that ant, the source or modification is located in an area designated as tainment under section 107 of the CAA (42 U.S.C. 7407).	Commented [RT34]: cap
93		Honat	tamment under section 107 of the CAA (42 0.3.C. 7407).	Commented [K134]: cap
94 95	<u>c)</u>		pplicability of 35 Ill. Adm. Code Part 204 is not affected by the applicability s Subpart.	Commented [RT35]: delete
96 97	(Sour	ce: Ado	ded at 48 Ill. Reg, effective)	

Section 203.2510 Criteria

For this Subpart, the emissions from a new major stationary source or major modification will be considered to cause or contribute to a violation of a NAAQS if the source or modification would exceed the following significance levels at any locality that does not or would not meet the applicable NAAQS.

Pollutant	Significant Level (µg/m³)				
	Annual Average	24-hour Average	8-hour Average	3-hour Average	1-hour Average
$\frac{SO_2}{PM_{10}}$ $\frac{PM_{2.5}}{NO_2}$	1.0 1.0 0.3 1.0	5 5 1.2		<u>25</u>	
CO			<u>500</u>		<u>2,000</u>

(Source: Added at 48 Ill. Reg. , effective)

Section 203.2520 Requirements

If the owner or operator of the proposed major stationary source or major modification does not fulfill the requirements of both subsections (a) and (b), the Agency must deny the proposed construction.

- a) The owner or operator must reduce the impact of its emissions on air quality by obtaining sufficient emissions reductions to compensate for its adverse ambient impact when the major stationary source or major modification would otherwise cause or contribute to a violation of a NAAQS; and
- b) The owner or operator must comply with the requirements of Section 203.1410(c) and (e), Section 203.1420, Section 203.1430, Section 203.1440(a), Section 203.1460, and Section 203.1500.

(Source: Added at 48 Ill. Reg. _____, effective _____)

Section 203.2530 Construction Permit

a) The Agency must only issue a construction permit for a new major stationary source or a major modification that is subject to the requirements of this Subpart

